



# The Guide to Policy Management for CCPRM Subscribers

Texas Association of School Boards  
Community College Services  
P.O. Box 400  
Austin, Texas 78767-0400  
800-580-1488  
[colleges@tasb.org](mailto:colleges@tasb.org)

© 2022. Texas Association of School Boards, Inc. All rights reserved.  
This material may be reproduced for use solely by and within the  
member college for non-commercial purposes.

# Table of Contents

## The Guide to Policy Management for *Community College Policy Reference Manual* Subscribers

<b>1. Introduction</b> .....	<b>1</b>
A Guide to Policy Management	
<b>2. Policy 101</b> .....	<b>2</b>
Policy Basics	
<b>3. TASB Numbered Updates</b> .....	<b>3</b>
Updates to the <i>CCPRM</i>	
<b>4. Local Policy Development</b> .....	<b>5</b>
The Need for Local Policy	
<b>5. Administrative Regulations</b> .....	<b>6</b>
Ensuring Plans, Procedures, and Regulations Reflect and Implement Policy	
<b>6. Maintaining the Historical File</b> .....	<b>7</b>
Keeping the Local Policy Record	
<b>7. Resources</b> .....	<b>8</b>
Tools to Help	
<b>8. Glossary</b> .....	<b>10</b>



# Introduction

## A Guide to Policy Management

Access to higher education and student success are at the heart of the mission of Texas public community colleges. To accomplish this mission, college administrators must navigate and integrate federal and state law, Texas Higher Education Coordinating Board and other agency rules, local community values, and local board mandates, to recommend policies and create administrative regulations to implement practices that ensure every facet of college operations is working smoothly.

### **TASB Community College Services**

TASB Community College Services provides legal expertise and comprehensive policy development and maintenance responsive to the needs of Texas community colleges.

### **Navigating the Guide**

This guide provides an overview of the contents of the *Community College Policy Reference Manual*, general information about local policy development, and outlines the role of administrative regulations in implementing legal requirements and locally adopted board policy.



# Policy 101

## Policy Basics

### *The Community College Policy Reference Manual*

TASB Community College Services compiles the *Community College Policy Reference Manual (CCPRM)* to provide the legal framework for key areas of college operations. The policy reference manual is divided into the following sections:

- A: Basic District Foundations
- B: Local Governance
- C: Business and Support Services
- D: Personnel
- E: Instruction
- F: Students
- G: Community and Governmental Relations

Within each section, the manual is further divided into individual policy codes, such as those found in the example from the F section of the CCPRM pertaining to students.

The CCPRM includes legal policies which summarize the law and contain citations to the statutes, rules, and case law governing a particular topic; and are **not adopted by the board**. The CCPRM serves as a reference document only and does not substitute for a locally developed policy manual.

SECTION A: BASIC DISTRICT FOUNDATIONS¶		
AA	→	COLLEGE DISTRICT LEGAL STATUS AND HISTORY¶
AB	→	COLLEGE DISTRICT NAME AND DEFINITIONS¶
AC	→	GEOGRAPHIC BOUNDARIES AND SERVICE AREAS¶
ACA	→	Taxing District Boundaries¶
ACB	→	Service Areas¶
ACC	→	Branch Campuses¶
AD	→	EDUCATIONAL ROLE, MISSION, PURPOSE, AND RESPONSIBILITY¶
AE	→	COLLEGE DISTRICT GOALS AND OBJECTIVES¶
AF	→	INSTITUTIONAL EFFECTIVENESS¶
AFA	→	Performance and Institution Reports¶

# TASB Numbered Updates

## Updates to the CCPRM

Congress, the Texas Legislature, the U.S. Department of Education, the Texas Higher Education Coordinating Board, and the courts are some of the entities whose decisions can impact your local policy manual.

TASB Community College Services continually monitors changes in the legal landscape and prepares numbered updates (e.g., Update 43) with new or revised legal policies that cite current legal requirements.

### *The Update Packet*

Each update packet contains information and guidance to aid the college in understanding the update changes, including:

- **A cover letter** noting highlights of the update.
- **An instruction page** providing specific instructions on which policies have been revised, added, or deleted at this update.
- **Explanatory notes** summarizing and pointing out changes occurring within each policy.
- **(LEGAL) Policy Comparison:** for revised legal policies, this PDF contains annotated copies that show the changes between the old and new versions of each policy. Please note: brand new policies and deleted policies are not included in the policy comparison PDF. Please note: the annotated legal policy comparison is only available in the online packet.

Sample Explanatory Notes from a TASB Numbered Update

CIA (LEGAL) EQUIPMENT AND SUPPLIES MANAGEMENT  
RECORDS MANAGEMENT

We have added provisions to this legally referenced policy on records management describing the disclosure and retention requirements for records administrators under Chapter 176 of the Local Government Code as modified by HB 23.

CIB (LEGAL) EQUIPMENT AND SUPPLIES MANAGEMENT  
DISPOSAL OF PROPERTY

Provisions from HB 473 prohibit a college district from selling or transferring a marked patrol car or other law enforcement vehicle to the public unless the college district removes any equipment or insignia that could mislead a reasonable person to believe that the vehicle is a law enforcement motor vehicle. The bill also prohibits such sales to a security services contractor who is regulated by the Texas Department of Public Safety, unless the college district removes each emblem or insignia that identifies the vehicle as a law enforcement motor vehicle. See SALE OR TRANSFER OF LAW ENFORCEMENT VEHICLE.



# Local Policy Development

## Board Policy Manual

The board's policy manual serves to articulate a **governance foundation** for college activities and is structured to provide the legal requirements and local board mandates where they exist for each of the major areas of college operations.

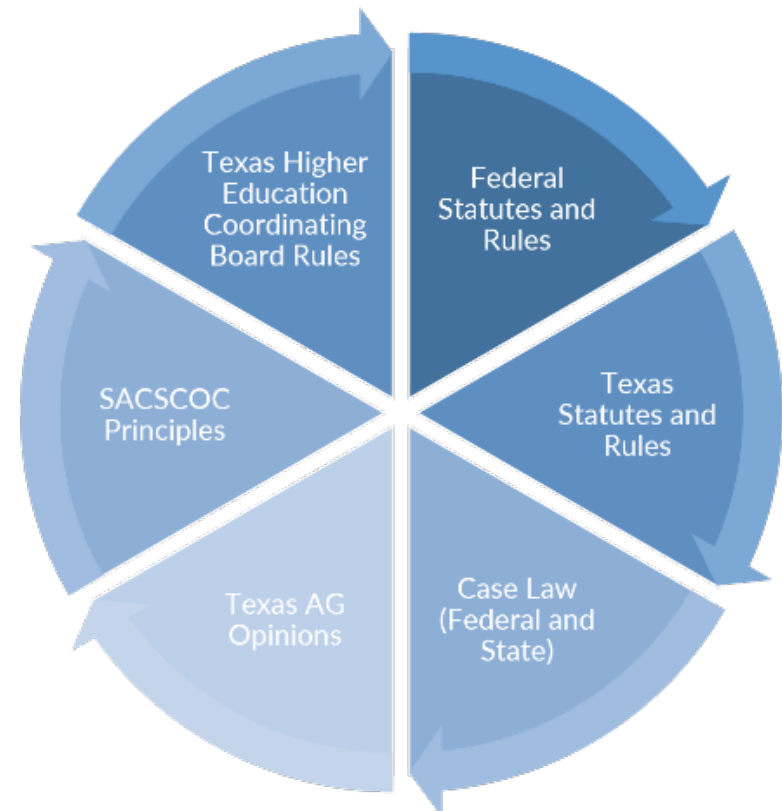
For this reason, the policy manual serves as a broad foundation on which to base important college decisions and build the administrative regulations and procedures needed to manage the day-to-day operations of the college.

### **The Need for Local Policy**

The board takes action in many ways. The board may take action on a topic through approval of a budget item, hiring practices, passing a resolution, or through adopting a local policy.

With this in mind, local policy will not be needed for every topic. Locally developed policies, rather than other forms of board action, are needed in several specific circumstances, to:

- Respond to a legal requirement to adopt policy;
- Reduce potential legal risk by mandating consistent practices across the college, such as the response to allegations of discrimination or harassment;
- Declare the college's choice among legal options; or
- Clarify administrative authority for managing college business.



**Local policy may be needed to respond to federal and state law, Texas Higher Education Coordinating Board and other agency rules, best practices, and local community values.**

# Administrative Regulations

## Ensuring Plans, Procedures, and Regulations Reflect and Implement Policy

Realistically it would be impossible for the board to govern and implement the work of the college. Implementation, or in this case, educating students and managing college operations, is several full-time jobs.

A regulation is an administrative document put in place to implement policy. These plans, procedures, programs, regulations, and systems are collectively referred to as “administrative regulations” or “administrative procedures” and, like local policy recommendations, they are the responsibility of the administrative staff. Regulations are reviewed, but not adopted, by the board. TASB Community College Services generally does not recommend regulations be placed in the policy manual for this reason.

### **The Need for Written Regulations**

Written regulations ensure everyone is aware of the rules, guidelines, and procedures under which the college operates and further ensures consistency across campuses and departments. Additionally, with the growth of accountability,

reporting, and the related auditing, it has become increasingly necessary for administrators to document the **HOW** of college operations.

### **Enforcing Regulations**

Boards and administrators often wonder if college regulations, including employee and student handbooks, are enforceable if the board does not take action to adopt or approve them. **Indeed, they are!** So long as administrative regulations are not in conflict with college policy, they are enforceable.

More importantly, if the board adopts administrative regulations, they become the law of the college, which means that no changes can be made except at a properly held board meeting. This could unintentionally lead to “painting yourself into a corner” and render administrators actually less able to enforce the rules necessary to effectively manage the college. **For this reason, the board should not adopt such administrative documents.**

To keep the board informed about changes in these documents, many colleges add an information item to the monthly board meeting agenda prompting the college president and board to discuss any important administrative changes. This acts as a reminder for busy boards and college presidents to discuss key administrative regulations.

Policy = **What**  
Administrative Regulations = **How**

# Maintaining the Historical File

## Keeping the Local Policy Record

The historical file, or historical record, is an archive of local policies in a college's board policy manual.

### ***Why Do We Need an Archive?***

If a court or another governmental authority requires the college to produce the local policy that was in force as of a certain date, your historical file will be the only source for that information. Information on retention of policy documents can be found on the Texas State Library and Archives Commission website, available at [tsl.texas.gov](https://tsl.texas.gov).

# Resources

## Tools to Help

TASB Community College Services has compiled a number of resources to guide the college through complex issues of policy and procedure, some of which are available to the public and some of which are available to a more limited audience through *Policy Online*™.

### **Resources Available to All**

The TASB Community College Services website, available at [colleges.tasb.org](http://colleges.tasb.org), houses a great deal of general policy information, current news, information about upcoming numbered updates, and links to outside sources that may be of interest. Follow us on Twitter [@tasbcolleges](https://twitter.com/tasbcolleges) for timely information and links to our updated resource page.

### **Legal Advice**

Decision makers at TASB member colleges get unlimited and confidential access to dedicated community college attorneys who can provide legal advice by phone at 800-580-1488, at no additional charge to the college.

### **Training Opportunities**

TASB's dedicated community college attorneys offer trainings, workshops, and webinars for the board and/or college administrators on a variety of topics, including governance, business, personnel, and student issues. To schedule an in-service or find out more, call 800-580-1488 or e-mail [colleges@tasb.org](mailto:colleges@tasb.org).

### **Resources Available On Policy Online™**

A *Community College Policy Reference Manual (CCPRM)* subscriber may designate up to ten individuals to receive a TASB account with access to the CCPRM, containing all legally referenced material relevant to a given topic .

### **TASB Community College Services Resources**

CCPRM subscribers may elect to localize their policy manuals with TASB. With this service you will get unlimited consulting by phone and e-mail from a policy consultant assigned to your college. Your college's policy consultant will:

- Visit your college for initial localization of your manual and ongoing policy review sessions;
- Answer policy questions based on your college's local practice and knowledge of practices across the state;
- Provide expert feedback on your college's current or proposed draft policies;
- Create draft policies for board consideration;
- Maintain your manual with legal updates and local revisions; and
- Provide training on board governance and policy maintenance.

For more information about manual localization, contact us at 800-580-1488 or [colleges@tasb.org](mailto:colleges@tasb.org).

# Glossary

**Explanatory notes**—a code-by-code explanation, accompanying each numbered update (Update 32, for example), of the changes made to each legal policy included in the update.

**Policy Online™**—the college's portal to the [tasb.org](https://www.tasb.org) controlled access resources, such as the *Community College Policy Reference Manual*. The CCPRM can be accessed by ten college employees identified by each college.

**Numbered update**— changes to legal policies made necessary by recent changes in the legal context. Numbered updates are issued two times each year.

**Community College Policy Reference Manual (CCPRM)**—an extensive and authoritative compilation of state and federal law, case law, governmental regulations, attorney general opinions, and commissioner's decisions. It is the single best source of legal information affecting local governance of public education.