



Presentation to the Blue Ribbon Commission



Los Angeles County Sheriff's Department
A Tradition of Service Since 1850

December 20, 2017



AB 109

Public Safety and Realignment Act of 2011

- **To reduce the prison population by punishing low-level felony offenders with local jail incarceration.**
- **The law shifts responsibility for dealing with certain felonies from the state to the local level.**



Proposition 47

The Safe Neighborhoods and Schools Act of 2014

Three things:

- Reduces certain property or drug possession felonies to misdemeanors.
- Allows certain offenders currently serving sentences to petition to have felony sentences reduced to misdemeanors.
- Allows certain offenders who have completed their sentence to apply to have felony sentences designated as misdemeanors.



Proposition 47

The Safe Neighborhoods and Schools Act of 2014

Results

- **Possession of any illegal drug (e.g. cocaine, methamphetamine and heroin) now a misdemeanor.**
- **Petty theft value raised to \$950 and under.**
- **No enhanced penalties for repeat offenses.**
- **Released at least 13,500 inmates from state prison and county jail.**
- **Erased an estimated 200,000 felony convictions.**



Proposition 57

The Public Safety and Rehabilitation Act of 2016

Prop 57 proposed to reduce prison overcrowding

- **State to provide early release of criminals convicted of “non-violent” felonies.**
- **Non-violent felonies include:**
 - Rape by intoxication or of an unconscious person
 - Assault with a deadly weapon
 - Human trafficking
 - Child Abuse
 - Hate crime causing physical injury



Proposition 57

The Public Safety and Rehabilitation Act of 2016

Custody:

- The CDCR reports that 61% of state inmates return to prison within three years.
- The Sheriff anticipates this rate is higher when taking into account individuals who are sentenced to serve time in county jails instead of prison.
- May further complicate jail population management.



Community Partnerships Bureau Overview

- **Provides supplemental and specialized law enforcement services.**
- **Services include prevention and intervention programs and enforcement and public safety services.**
- **Focuses on community policing strategies that reduce crime and improve the quality of life for community members**



Homeless Outreach Services Team

- **Coordinates with the County's Homeless Initiative.**
- **Los Angeles County Homeless Encampment Protocol.**
- **Protects the rights of the homeless population during County cleanup operations.**
- **Collaborates with:**
 - **CEO's Office**
 - **Los Angeles Homeless Services Authority**
 - **Service providers**
 - **Community-based organizations**
 - **Other County and private agencies**



Law Enforcement Assisted Diversion (LEAD)

- **Pre-booking diversion program to improve public safety and reduce future criminal behavior by people engaged in low-level drug offenses.**
- **Partnership between:**
 - **Office of Diversion and Reentry (ODR)**
 - **Sheriff's Department**
 - **DA's Office**
 - **Long Beach Police Department**
 - **Long Beach City Prosecutor**
 - **Service Providers**



Parole Compliance Teams (PCT)

- **Created after the passage of AB109.**
- **PCT assigned a Probation Officer and Crime Analyst.**
- **Locate and apprehend absconders on Post Release Community Supervision (PRCS).**
- **Collaborate with local law enforcement agencies.**
- **Has made in excess of 5,000 arrests, including 1,802 absconders with active felony Probation warrants, and seized 502 firearms.**



LASD/DMH Mental Evaluation Team (MET)

1991 – 2015

(5) Teams Countywide
1 on AM Shift
1.5 on PM Shift
Wednesday overlap

2.8 teams per day

(1) Sergeant

Collateral Duty for Lt.

No Desk Operation
Self-Dispatch

Avg ETA 25-60 min



2015 - 2017

(14) Teams Countywide
6 on AM Shift
8 on PM Shift
Wednesday overlap

8 teams per day

(3) Sergeants

Full Time Lieutenant

Triage Desk Operation (6)
Central Dispatching

Avg ETA 15-35 min



May/June 2018

(23) Teams Countywide
9 on AM Shift
12 on PM Shift
2 on EM Shift
Wednesday overlap

13.1 teams per day

(6) Sergeants

Full Time Lieutenant

Triage Desk Operation (6)

Early Risk Assessment &
Monitoring Program



Patrol Outreach

Guidelines for handling Prop 47 offenders





Inmate Services Bureau ISB

- **Fire Camp**
- **Religious and Volunteer Services (RVS)**
- **Education Based Incarceration (EBI)**
 - **Academics**
 - **Vocational**
 - **Therapeutic activities**
 - **Specialized Programs**
- **Back on Track (BOT)**
- **Substance Treatment and Re-entry Transition (START)**



DHS Correctional Health Services Care Transitions Programs

Care Transitions – New unit established as part of DHS Integrated Correctional Health Services.

Programs include:

- **Homeless Initiative D2 – Expanding Jail In-Reach**
- **Women's Integrated Services Program (WISP)**
- **Mentally Ill Offender Crime Reduction (MIOCR)**



DHS Correctional Health Services Care Transitions Programs

Whole Person Care Reentry Program

- **Funded through the State's 1115 Medicaid Waiver**
- **For Medi-Cal eligible, with issues that include:**
 - **Chronic medical conditions**
 - **Serious mental illness**
 - **Substance use disorder**
 - **Homelessness**
 - **Pre-release (in jail) program**
 - **Post-release (community) program**



DHS Correctional Health Services Care Transitions Programs

Areas of Progress

- **Release desk**
- **Medi-Cal enrollment**
- **LASD-DHS coordination**
- **Community partnerships**

Ongoing challenges

- **Physical space in jails**
- **Coordination between programs**
- **IT systems**
- **Hiring of formerly incarcerated staff**



Community Transition Unit

Services

- Jail In-Reach coordination
- Affordable Care Act
- Vital Records
- Homeless General Relief
- Alternative to Custody
- Community Re-entry and Resource Center



Community Re-entry and Resource Center

- **Established in May 2014 in the lobby of IRC**
- **Eight resource windows**
- **Direct support for newly released inmates, their families and their support system members**



Community Re-entry and Resource Center

- **Partners**

- **Departments of Public Health and Mental Health**
- **Public Social Services**
- **County Probation Department**
- **Veteran Affairs**
- **Volunteers of America**
- **Salvation Army**

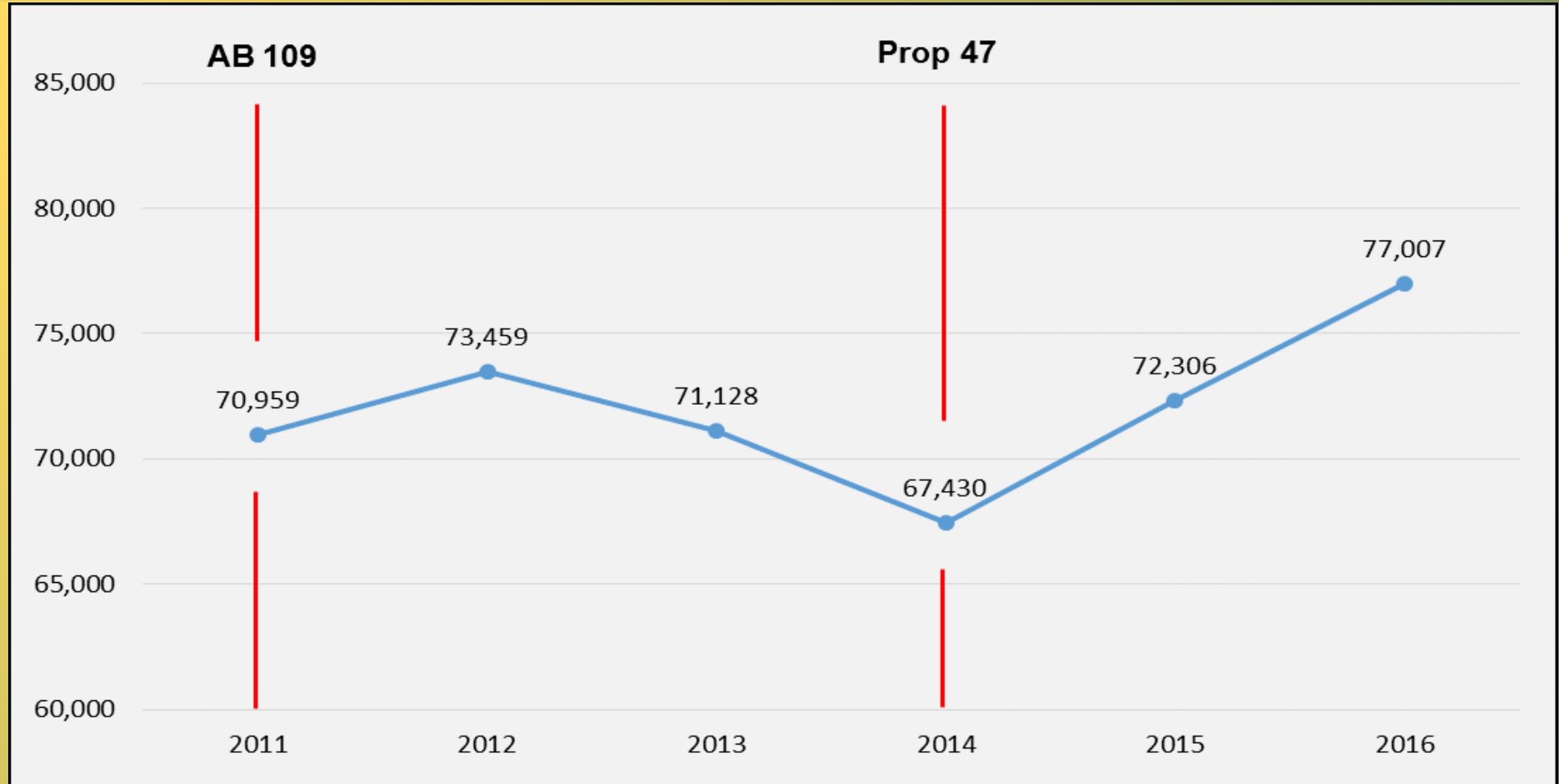


Community Re-entry and Resource Center





PART I CRIME DEPARTMENT TOTALS 2011 - 2016



Part I Crimes = Aggravated Assault, Arson, Burglary, Criminal Homicide, Forcible Rape, Grand Theft Auto, Larceny Theft and Robbery.

Effective 1/1/15, the UCR definition of rape was revised to include male victims, sodomy, oral copulation, and digital penetration. (FOSS - Volume 14 Number 28).



PART I CRIME DEPARTMENT TOTALS 3 YEARS POST-PROP 47

Effective 1/1/15, the UCR definition of rape was revised to include male victims, sodomy, oral copulation, and digital penetration. (FOSS - Volume 14 Number 28).

CRIME	11/1/13-10/31/14	11/1/14-10/31/15	11/1/15-10/31/16	11/1/16-10/31/17	Post-Prop 47 13/14 vs. 14/15	Post-Prop 47 13/14 vs. 15/16	Post-Prop 47 13/14 vs. 16/17
Homicide	151	188	208	185	24.5%	37.7%	22.5%
Rape	485	715	856	780	47.4%	76.5%	60.8%
Robbery	3,934	4,179	4,611	4,801	6.2%	17.2%	22.0%
Aggravated Assault	8,183	8,289	8,968	9,064	1.3%	9.6%	10.8%
Burglary	12,822	12,790	12,968	13,204	-0.2%	1.1%	3.0%
Larceny	28,644	33,065	35,326	34,754	15.4%	23.3%	21.3%
Grand Theft Auto	9,775	11,919	12,634	12,802	21.9%	29.2%	31.0%
Arson	432	501	573	527	16.0%	32.6%	22.0%
Part I Total:	64,426	71,646	76,144	76,117	11.2%	18.2%	18.1%

Data Source: LARCIS 5C report



COUNTYWIDE PROP 47 REPEAT OFFENDERS NUMBER OF TIMES ARRESTED 11/05/14 – 08/31/17

TIMES ARRESTED	PEOPLE
02	13,979
03	8,781
04	5,728
05	4,027
06	2,725
07	1,911
08	1,395
09	983
10	733
11	550
12	367
13	304
14	210
15	165
16	124
17	103
18	66
19	77
20	59
21	35
22	40
23	15

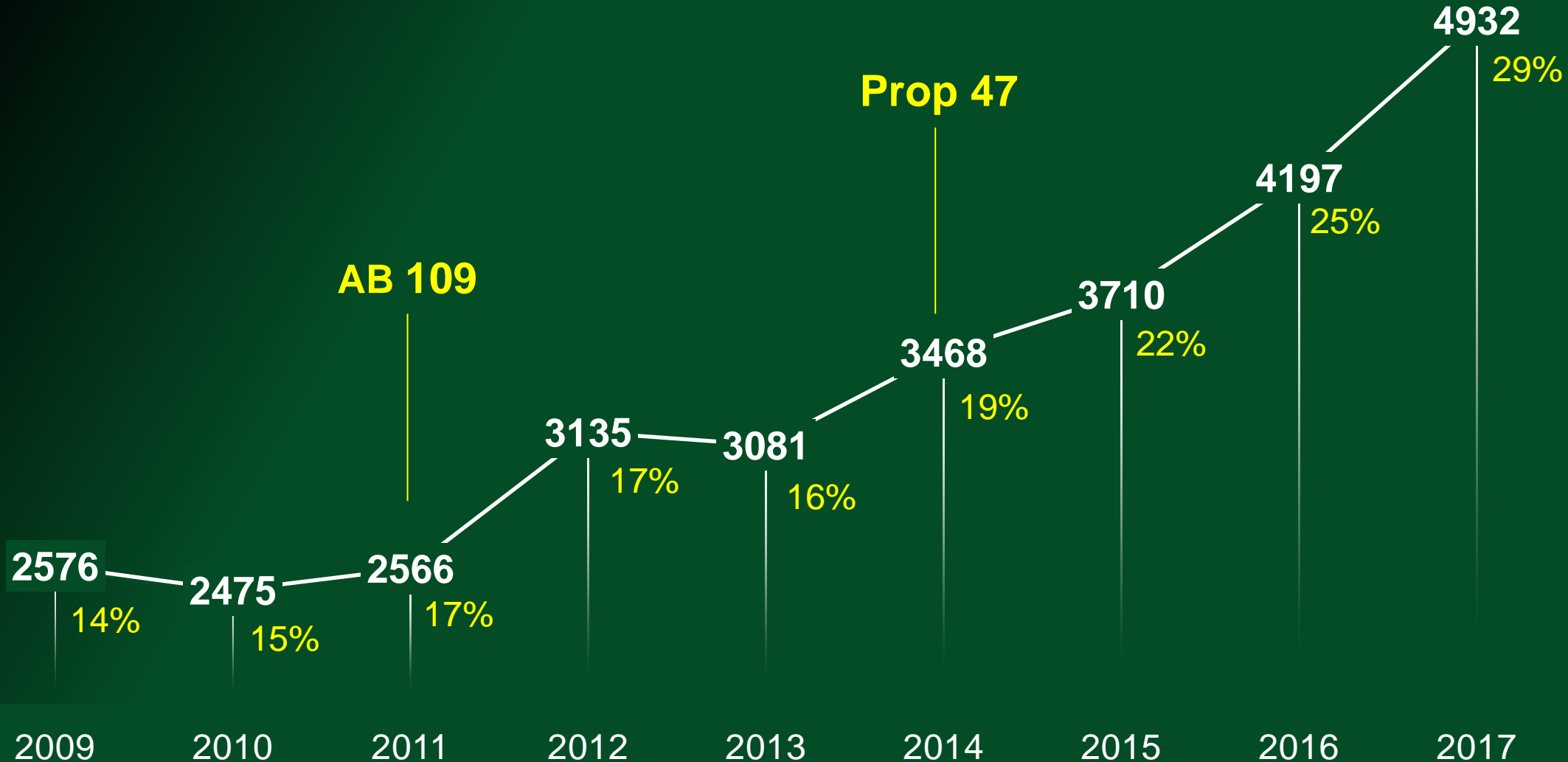
TIMES ARRESTED	PEOPLE
24	24
25	12
26	14
27	8
28	11
29	10
30	8
31	10
32	4
33	5
34	1
36	4
37	3
39	2
41	2
43	1
44	1
45	1
46	1
51	1
71	1
80	1
Total	42,502

One person arrested
80 TIMES
in less than 3 years!



Los Angeles County Sheriff's Department Mental Health Inmates

2017 INCLUDES DATA THROUGH DECEMBER 12, 2017





LASD Impacts

- **Part I crime up 18.1%.**
- **58% of Prop 47 offenders are re-arrested in LA County, 53% of those for Part I crimes.**
- **Costs of housing inmates in state prison has increased 45% since 2011 even with inmate population reduction. \$71,000 per year is the average cost.**
- **Offenders in LA County are not receiving services nor are they serving their court-imposed sentences.**



Prop 47 Fiscal Impact

Estimated in 2014:

- The Legislative Analyst's Office (LAO) predicted state and counties could save "several hundred million dollars annually."
- Los Angeles County estimated to save between \$99.9 million to \$174.8 million annually.

State savings to be deposited in the
Safe Neighborhoods and Schools Fund
to provide funding for
mental health, drug abuse treatment, and other programs.



Prop 47 Fiscal Impact

Actual:

- **Actual state savings much lower.**
- **\$103 million of state savings awarded over the next three years throughout the entire state. (\$34.4 million a year)**
- **65% of state savings to fund grants for mental health and substance abuse treatment.**
- **Rand Corporation Report to LA County BOS showed zero savings.**



Prop 47 Fiscal Impact

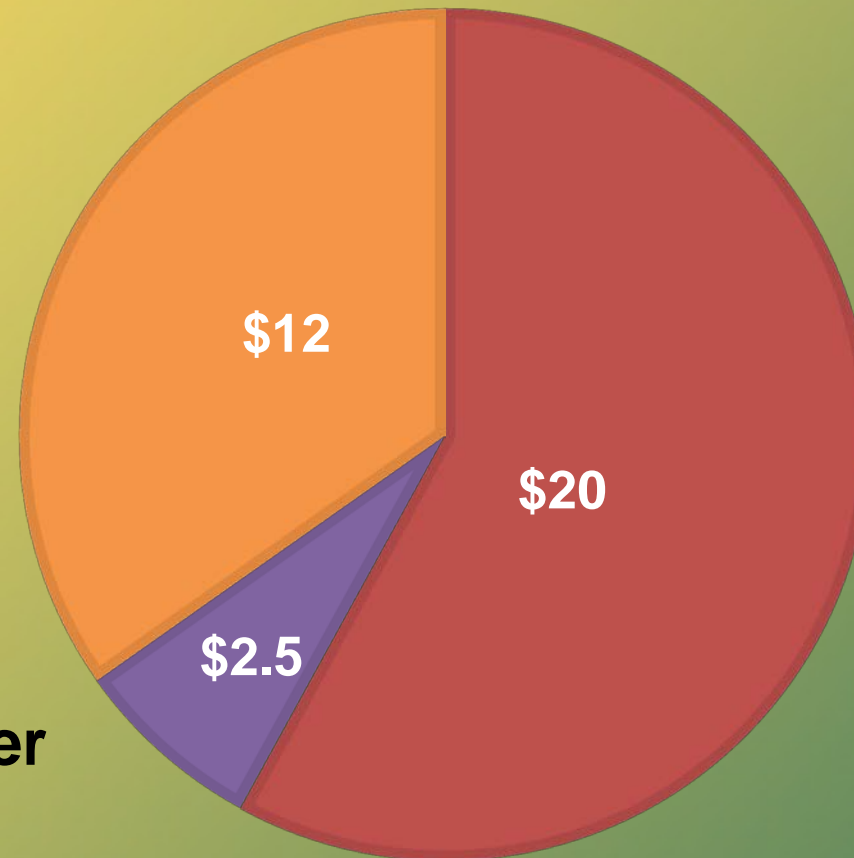
Actual:

- **\$34.5 million awarded to Los Angeles County areas.**
- **72,993 persons arrested for Prop 47 offenses in Los Angeles County since October 2017.**
- **Average of \$158 per offender, per year, over three years.**
- **Funds meant for a variety of services.**



Funds Awarded in LA County by BSCC *

■ LA County DHS ■ Pasadena PD ■ LA City (City Attorney & Mayor's Office)



***Funds awarded over a three year period.
(approx. \$11.5 million a year)**

****PER MILLION**



LASD Diversion Efforts

- **Community Partnerships Bureau**
 - Law Enforcement-assisted diversion programs
 - Homeless outreach teams
 - Sheriff's YAL - prevention with at-risk youth
- **Mental Evaluation Team expansion**
- **LASD-CIT training - treatment over incarceration**
- **Patrol**
 - Prop 47 repeat offender guidelines for patrol personnel



LASD Diversion Efforts

- **ISB**
 - **Education-based incarceration.**
 - **Town Halls with inmates to establish needs**
- **DHS Correctional Health Services**
- **CTU**
 - **Alternatives to custody**



Questions to Consider

- **Why has crime gone up in LA County since Prop 47?**
- **What can be done about repeat offenders?**
- **What can be done for those offenders who refuse services?**
- **What about victims?**



A Path Forward

- **Legislative remedies**
- **Identify strategies for repeat offenders and high-utilizers of public services**
- **Tools to protect the public**
- **Continued emphasis on diversion and alternatives to custody**
- **Jail Overcrowding**



Discussions...

Questions...

Comments...



Links

Proposition 47:

<http://www.fresnobee.com/opinion/editorials/article122701824.html>

<http://www.latimes.com/local/crime/la-me-prop47-anniversary-20151106-story.html>

http://www.desertsun.com/videos/news/crime_courts/2016/12/14/freed-but-forgotten:-proposition-47-investigation/95412856/

<http://www.lacourt.org/division/criminal/CR0102.aspx>

<http://www.courts.ca.gov/prop47.htm>



Proposition 57:

http://file.lacounty.gov/SDSInter/bos/bc/1003359_B100810.PSandRehabAct.Prop57.bm.091516apdf.pdf



Funding:

<http://www.lao.ca.gov/ballot/2014/prop-47-110414.pdf>

http://www.cjcj.org/uploads/cjcj/documents/proposition_47_county_estimates.pdf

<http://www.bscc.ca.gov/news.php?id=125>

http://www.lao.ca.gov/PolicyAreas/CJ/6_cj_inmatecost



Stephen B. Johnson, Chief
Custody Services Division, Specialized Programs

Twin Towers Correctional Facility
450 Bauchet St, Los Angeles, CA 90012

(213) 893-5888

sbjohso@lasd.org