

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE AUGUST 20, 2014 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS AND ALTERNATES PRESENT

Chairman: Don Knabe, County Supervisor for the Fourth District and
Chairman of the County Board of Supervisors

*Greg Blair for Sherri Carter, Superior Court Executive Officer
James Brandlin, Assistant Supervising Judge, Criminal Division, Superior Court
Ronald Brown, County Public Defender
Daniel Calleros, President, Southeast Police Chiefs Association
Paul Cooper, President, Los Angeles County Police Chiefs Association
Bill Dance for Dan Bower, Chief, Southern Division, California Highway Patrol
Peter Espinoza, Judge, Los Angeles Superior Court
Mark Fajardo, County Coroner – Medical Examiner
Walter Flores for John Deasy, Superintendent, Los Angeles Unified School District
Janice Fukai, County Alternate Public Defender
Eric Harden for Carlos Canino, Special Agent in Charge, U.S. Bureau of Alcohol,
Tobacco, Firearms and Explosives
Eve Irvine, President, South Bay Police Chiefs Association
Georgia Mattera for William Fujioka, County Chief Executive Officer
Edward McIntyre, Chair, County Quality & Productivity Commission
Emilio Mendoza for Philip Browning, Director, County Department of Children and
Family Services
William Montgomery for James Jones, Director, County Internal Services Department
Michel Moore for Charlie Beck, Chief, Los Angeles Police Department
Charlaine Olmedo, Supervising Judge, Criminal Division, Superior Court
Robert Philibosian for Isaac Barcelona, Chair, County Economy and Efficiency
Commission
Jerry Powers, County Chief Probation Officer
Bruce Riordan for Stephanie Yonekura, U.S. Attorney
Devallis Rutledge for Jackie Lacey, District Attorney and Vice Chair of CCJCC
Joseph Santoro, Independent Cities Association
*Ellen Sarmiento for Mike Feuer, Los Angeles City Attorney
John Scott, Sheriff
*Valerie Sifuentes for Jonathan Fielding, Director, County Department of Public Health
Robin Toma, Executive Director, County Human Relations Commission
Robin Toma for Cynthia Banks, Director, County Department of Community & Senior
Services
Anthony Williams, Special Agent in Charge, U.S. Drug Enforcement Administration
Lance Winters for Kamala Harris, California Attorney General
Cyn Yamashiro, President, County Probation Commission

- *Janice Yu for Miguel Santana, Los Angeles City Chief Administrative Officer
- *Alexandra Zuiderweg for Richard Weiss, Acting County Counsel

***Not a designated alternate**

MEMBERS NOT PRESENT OR REPRESENTED

Jeffrey Beard, Secretary, California Department of Corrections and Rehabilitation
Michelle Carey, Chief U.S. Probation Officer
Arturo Delgado, Superintendent, County Office of Education
Mitchell Englander, Los Angeles City Council, 12th District
Eric Garcetti, Mayor, City of Los Angeles
Christa Hohmann, Directing Attorney, Post Conviction Assistance Center
David Jennings, Field Office Director, U.S. Immigration and Customs Enforcement
Sean Kennedy, Federal Public Defender
William Lewis, Assistant Director in Charge, Los Angeles Division, Federal Bureau of Investigation
Steven Ly, California League of Cities
Michael Nash, Supervising Judge, Juvenile, Superior Court
Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program
Jeffrey Prang, California Contract Cities Association
Richard Propster, Peace Officers Association of Los Angeles County
Phillip Sanchez, President, San Gabriel Valley Police Chiefs Association
Richard Sanchez, County Chief Information Officer
David Singer, United States Marshal
Marvin Southard, Director, County Department of Mental Health
Mike Webb, County Prosecutors Association
David Wesley, Presiding Judge, Superior Court

I. CALL TO ORDER / INTRODUCTIONS

Don Knabe, County Supervisor, Fourth District

The meeting was called to order at 12:02 p.m. by Los Angeles County Supervisor Don Knabe, Chairman of CCJCC.

Self-introductions followed.

II. APPROVAL OF THE MINUTES

Don Knabe, County Supervisor, Fourth District

There were no requests for revisions to the minutes of the July 16, 2014 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the July 16, 2014 meeting was seconded and approved without objection.

III. SUPERIOR COURT CASE MANAGEMENT PLAN

Judge Charlaine Olmedo, Supervising Judge, Criminal Division
Los Angeles Superior Court

Judge Charlaine Olmedo, Supervising Judge of the Criminal Division for the Los Angeles Superior Court, provided an update on modifications to case processing within the Central District of the Court.

As background, in the aftermath of the June 2013 implementation of the Superior Court's Consolidation Plan, which was necessitated by budget constraints, it was recognized that certain modifications would be needed. In the Central District, which includes the Hollywood Courthouse, Metropolitan Courthouse, Clara Shortridge Foltz Criminal Justice Center (CSF), and the East Los Angeles Courthouse, the Superior Court has modified the case management plan to resolve issues that have arisen.

Specifically, in order to address concerns about the distance that individuals must travel for court appearances, efforts will be made to equalize the workload among locations.

The Court will be moving most of the City of Los Angeles cases back from the East Los Angeles Courthouse to CSF in downtown. This prevents situations where an individual may potentially have to visit both courthouses during the course of a misdemeanor case.

This move will require a change to the misdemeanor system at CSF, but the result is that most cases that begin in CSF will likely end there.

The case management changes will also serve to keep LAPD officers within their areas of patrol and Deputy City Attorneys near their offices, to the extent possible. In addition, those individuals that are arrested on misdemeanors will in many cases be able to remain nearer their area of residence.

Judge Olmedo indicated that some cases from the Los Angeles City Attorney's Office will remain at the East Los Angeles Courthouse, but those involve special circumstances.

The Superior Court has made its justice partners aware of the changes so that adjustments can be made with respect to staffing within courthouses.

Once approved by the Presiding Judge, the Court is hoping to implement the proposed changes by November of this year or by the beginning of next year at the latest.

ACTION: For information only.

IV. COUNTY JAIL SYSTEM UPDATE

Chief Eric Parra, Sheriff's Department

Chief Eric Parra of the Sheriff's Department provided an update to CCJCC on matters pertaining to the county jail system.

The County Board of Supervisors recently approved \$14.5 million to move forward on the architectural design for the downtown consolidated correctional treatment facility. The County CEO's Office and Sheriff's Department are continuing discussions with the State Department of Finance (DOF) concerning funding options.

Last week, members of the State Legislative Analysts Office (LAO) toured Mens' Central Jail and indicated that they understood the County's efforts to replace the facility.

Chief Parra stated that the Sheriff's Department will continue to work with representatives in Sacramento to discuss options for relieving the overcrowding in the Los Angeles County jail system.

The Sheriff's Department Population Management Bureau intends to ultimately have all of inmates risk-assessed during intake in order to better identify custody alternatives where feasible.

Supervisor Knabe inquired whether there were any updates concerning the flow of the AB 109 population. Chief Parra stated that there were no significant updates at this time.

ACTION: For information only.

V. COMMERCIAL SEXUAL EXPLOITATION OF CHILDREN (CSEC)

Michelle Guymon, Director of the Domestic Minor Sex Trafficking Project,
Probation Department

Michelle Guymon, Director of the Probation Department's Domestic Minor Sex Trafficking Project, briefed the committee members on the Commercial Sexual Exploitation of Children (CSEC) victim-centered response protocols.

On September 24, 2013, the Board of Supervisors passed a motion to create a taskforce that will address the sexual exploitation of children in this county. The result was the creation of the CSEC taskforce, which is comprised of representatives from the Probation Department, Department of Children and Family Services (DCFS), Department of Mental Health (DMH), Department of Health Services (DHS), Department of Public Health (DPH), District Attorney's Office, and various law enforcement agencies, among others.

The CSEC taskforce gathered information from local law enforcement agencies concerning this crime and how best to respond to the victimized population. The taskforce resolved to develop a victim-centered response model. One of the first steps was to create a first-responder protocol.

The taskforce made agreements with law enforcement that a response team would be sent to help the victims once they are identified. Ms. Guymon observed that there is a general trend in the state and the nation to view minors engaged in prostitution as victims under the control of a pimp or a trafficker.

Last week, the Probation Department launched the Law Enforcement First Responder Protocol as a CSEC taskforce pilot program. This was implemented in the Sheriff's Department patrol areas in Compton and Century, as well as in the City of Long Beach. The purpose of the first responder protocol is to create a coordinated response for commercially sexually exploited children when law enforcement officers identify youth that they suspect are trafficked or at risk of being trafficked.

Ms. Guymon explained the following aspects of the protocol:

Law Enforcement

When law enforcement officers encounter a suspected sexually exploited minor, they will conduct an initial investigation and assess the urgency of medical needs, including that of sexual assault. If there is a need for emergency medical care, law enforcement will follow their original protocol for meeting those needs.

Following their initial investigation, law enforcement officers will transport the youth to the staging area, which is in the law enforcement station, or to the hospital if there is a medical need. Law enforcement will next report the case to the DCFS Child Protection Hotline.

Ms. Guymon invited Emilio Mendoza of the Department of Children and Family Services (DCFS) to speak on the DCFS response protocol.

DCFS Child Protection Hotline (CPH) / DCFS Multi-Agency Response Team (MART)

The Child Protection Hotline (CPH) receives the call from law enforcement and is alerted to initiate the protocol when law enforcement uses the code language "Commercial Sexual Exploitation of Children".

A determination will be made whether the case falls within the CSEC pilot program. If the report is within the pilot program, DCFS will determine whether it is the DCFS Multi-Agency Response Team (MART) or the Child Trafficking Unit of the Probation Department that responds. Staff at CPH will complete the CSEC Expedited Form and transmit it accordingly.

MART will respond within the first 90 minutes of the report to CPH and will contact a Community-Based Organization (CBO) or Non-Governmental Organization (NGO) that has been contracted for advocacy services. DCFS has contracted with Saving Innocence, which will send their advocate to the staging area.

DCFS will conduct an independent investigation, much like that of the law enforcement agency's investigation. As the victim advocate, Saving Innocence will attend to the needs of the minor.

When the investigation is complete, DCFS will convene a multi-disciplinary team meeting for determining the placement of the minor. Law enforcement will assist in conducting background checks for a home placement, a placement with an out-of-home parent, or a placement in the care of a relative.

The multi-disciplinary team will reconvene for a safety plan meeting with the victim and determine what is needed in order to stay in placement.

Depending on the needs of the youth, the victim advocate will be contracted to stay with the minor for up to 72 hours in any one facility, or will do a next-day follow-up. The advocate will be available to go to the Youth Welcome Center and stay in communication with any minor that DCFS sends home.

Mr. Mendoza noted that the CSEC taskforce has made arrangements with the HUB, the Martin Luther King (MLK) Medical Center, for a full assessment of the minors in this pilot program.

DCFS is still developing the out-of-pilot protocol, which would include any call from an agency outside of the Compton Sheriff's station, Century Sheriff's station, or the Long Beach Police Department.

Assistant Chief Michel Moore of the Los Angeles Police Department inquired about the projected service numbers for the pilot program in the next three to six months and how the CSEC taskforce planned to evaluate the impact of these new protocols.

Mr. Mendoza stated that DCFS has data collection forms that will be utilized to collect information for evaluation purposes. With respect to projections, there have been 339 cases since June of 2013. DCFS is anticipating about 19 cases per month and has designated three staff members that will respond in the service area. MART will serve as the backup to those designated for a CSEC response.

Ms. Guymon added that the Probation Department has just conducted a five-year data run to determine how many young people have been arrested for prostitution. For minors under the age of 18, there have been 1,500 arrests within those five years.

For those over the age of 18, there had been 37,000 arrests. Arrests of young people between 18 and 21 years of age, considered transitional age youth, accounted for almost 15,000 of the 37,000 arrests.

Both the Probation Department and DCFS are trying to work on both the minors and the transitional age youth because it is known that the latter were likely victimized prior to them attaining the age of maturity.

Probation Department Child Trafficking Unit (CTU)

The protocol of the Probation Department's Child Trafficking Unit (CTU) will provide the same response as MART, including the timelines required. For example, CTU will respond to the staging area within 90 minutes of receiving a call from CPH and will notify the advocacy agency.

CTU will lead a multi-disciplinary team meeting focusing on placement and will contact MART if there are indicators of abuse or neglect.

If the youth is placed in an emergency foster home, the Probation Department has dedicated beds and the victim will be able to stay for the first 72 hours with the advocate.

The goal of this emergency housing and the allocation of the advocate is to stabilize the minor and better the department's engagement strategies. Ms. Guymon added that the advocacy group will also provide services for the first 90 days and then refer the minor for longer term services.

The CSEC taskforce is seeking to ensure that emergency housing is made available as this is important in isolating the victims from pimps and traffickers.

As Mr. Mendoza referenced, the taskforce is also working with the MLK Medical HUB to ensure that the minors receive a medical and mental health evaluation within the first 72 hours.

The Probation Department will create a Multi-Agency Review Committee (MARC) that will meet once a month. MARC will review how implementation of the pilot is proceeding, identify challenges, and determine how the taskforce can improve the process and protocol.

Supervisor Knabe inquired as to whether the Sexual Assault Response Team (SART) is participating in the pilot program. Ms. Guymon stated that it is and added that if there is evidence of sexual assault, law enforcement will follow their original protocol and contact sexual assault service providers. Those providers will be another advocacy network that will be working with the CSEC taskforce.

CSEC Advocacy Agency

As referenced, the protocol for the CSEC advocacy agency includes responding to the staging area within 90 minutes of the MART or CTU call, ensuring that the minor's basic needs are met, engaging with the minor and explaining the process, participating in multi-disciplinary meetings, and participating in safety planning meetings at placement.

Emergency Housing Provider

The emergency housing provider allocates beds for the CSEC taskforce and provides housing for up to 30 days. The protocol also calls for participation in safety planning meetings with MART/CTU, the minor, and the advocacy agency, as well as in any follow-up multi-disciplinary meetings while the minor is placed in the home.

Next Steps

- To date, the Probation Department has trained 6,500 individuals across the county on identifying and addressing the issue of commercially sexually exploited children. This training is continuing and about 250 people are trained each month.
- The CSEC taskforce intends to have internal response protocols expanded to departments across the county. This will help to ensure that potential victims that are identified can be processed into the response protocols developed by the CSEC taskforce.
- The taskforce is working with the District Attorney's Office to assist victims with witness testimony and the court process.
- CSEC specialized services will focus on services in the community.
- The taskforce is working with 2-1-1 to create a specialized portal for youth, parents, and community providers to find resources for victims.
- The taskforce will continue to conduct prevention and intervention workshops. Approximately 500 youth have thus far attended these workshops.
- The CSEC taskforce will continue to develop placement options and ensure that the care providers can provide the necessary services and support.
- Stakeholders are working to rollout a countywide data collections system to track the population of commercially sexually exploited children and the services that are provided to them.

Questions

Joseph Santoro of the Independent Cities Association inquired about available training in school districts. Ms. Guymon stated that six school districts have requested such training and that the Probation Department and CSEC taskforce are working with them to develop a prevention curriculum.

Supervisor Knabe inquired about the curriculum that the taskforce is using. Ms. Guymon stated that the taskforce has a five-week curriculum that will be piloted next month. As this is a train-the-trainer model, it is more sustainable than other curriculums.

Ms. Guymon responded to another query by noting that the training that is being offered is free and is designed for everyone. Ms. Guymon invited any departments or organizations interested in receiving the training to contact her.

Supervisor Knabe remarked that the Board of Supervisors has been working with legislators to increase the penalties for pimps and traffickers.

ACTION: For information only.

VI. COMMUNITY RECIDIVISM REDUCTION GRANTS

Mark Delgado, Executive Director of the Countywide Criminal Justice Coordination Committee (CCJCC), provided an update to the State Budget and Legislative Report item that was presented at last month's CCJCC meeting.

Under Senate Bill 105 (SB 105), the Recidivism Reduction Fund (RRF) was established to be funded by any savings to the state based on receiving an extension from the federal courts, which will help to eliminate the need to buy as many out-of-state beds to meet the population cap. As reported at the July 16, 2014 CCJCC meeting, due to the Court granting a two-year extension, the \$91 million in savings to the RRF will provide for Community Recidivism Reduction grants.

The state budget contains \$8 million in one-time funding in which the Board of Supervisors of each county would work in collaboration with Community Corrections Partnership (Public Safety Realignment Team) of the county to create a competitive grant program for non-governmental service providers. The size of each county will determine individual grant awards to providers, and 5% of the county allocation can be used for administrative services by the county.

The Los Angeles County allocation is \$1.6 million. The county can award up to \$100,000 per provider, and the awards are available for expenditure for four years. Contracts to providers must be done through a competitive process.

Additionally, under the guidelines for utilization of these funds, the Board of Supervisors must accept the the funding and inform the Board of State and Community Corrections (BSCC) of its action by September 30th. The Public Safety Realignment Team (PSRT) will work with the Board to satisfy this notification requirement.

ACTION: For information only.

VII. OTHER MATTERS/PUBLIC COMMENT

A public comment was made by Joseph Maizlish.

VIII. ADJOURNMENT

The meeting was adjourned at 12:40 p.m.