

**LOS ANGELES COUNTY
BLUE RIBBON COMMISSION ON PUBLIC SAFETY**

MINUTES OF THE January 24, 2018 MEETING

Hall of Justice
Media Conference Room
211 West Temple Street
Los Angeles, California 90012

COMMISSION MEMBERS PRESENT

Erika Anzoategui, Division Chief, Alternate Public Defender's Office
Peter Bibring, Director of Police Practices/Senior Staff Attorney,
ACLU of Southern California
Jenny Brown, Acting Chief Deputy, Public Defender's Office
Kellyjean Chun, Bureau Director – Prosecution Support Operations,
District Attorney's Office
Hon. Michael Davitt, President, California Contract Cities Association
Deputy Chief Justin Eisenberg, Los Angeles Police Department
Judge Peter Espinoza, Director, Office of Diversion and Reentry
Dr. Barbara Ferrer, Director, Department of Public Health
Judge Scott Gordon, Supervising Judge – Criminal Division,
Los Angeles Superior Court
Josh Green, Criminal Justice Program Manager, Urban Peace Institute
Chief Bob Guthrie, President, Los Angeles County Police Chiefs Association
Cherylynn Hoff, Human Services Administrator II, Los Angeles County Department of
Workforce Development, Aging and Community Services
Dr. Brian Hurley, Medical Director of Substance Use Related Care Integration,
Department of Mental Health
Chief Stephen Johnson, Custody Services Division, L.A. County Sheriff's Department
Jamie Kyle, Community Advocate, The Reverence Project
Chief Probation Officer Terri McDonald, Los Angeles County Probation Department
Brian Moriguchi, President, Professional Peace Officers Association (PPOA)
Priscilla Ocen, Professor, Loyola Law School
Jose Osuna, Principal Consultant, Osuna Consulting
Robert Sass, Vice President, Association for Los Angeles Deputy Sheriffs
Troy Vaughn, Executive Director, Los Angeles Regional Reentry Partnership
(Commission Co-Chair)
Brendon Woods, President, California Public Defenders Association

COMMISSION MEMBERS NOT PRESENT

Mark Holscher, Partner, Kirkland & Ellis
Judge Stephen Larson, Partner, Larson O'Brien (Commission Chair)
John Raphling, Senior Researcher, Human Rights Watch

I. CALL TO ORDER/INTRODUCTIONS

The meeting was called to order at 1:35 p.m. by Troy Vaughn, Co-Chair of this Commission.

II. APPROVAL OF THE MINUTES OF THE DECEMBER 20, 2017 MEETING

There were no requests for revisions to the minutes of the December 20, 2017 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the December 20, 2017 meeting was seconded and approved without objection.

Mr. Vaughn informed the attendees that there would be a change to Item V of this meeting's Agenda in that the presentation on the AB 109 budget by the County Chief Executive Office (CEO) would be postponed until a later meeting.

III. PRESENTATION OF COMMISSION BYLAWS APPROVED AT THE DECEMBER 20, 2017 MEETING AND CONSIDERATION OF RECOMMENDED AMENDMENTS

Liliana Campos and Blaine McPhillips of the County Counsel's Office made a presentation on the Commission Bylaws that were approved by this Commission at its meeting on December 20, 2017.

The Bylaws can be found at the following link:

<http://ccjcc.lacounty.gov/LinkClick.aspx?fileticket=EbD4FJ1cNLo%3d&portalid=11>

Mr. Vaughn proposed an amendment to Chapter 2, Section 9 of the Bylaws, which is the section that is entitled, "Quorum to Vote." This Section currently reads as follows:

"No actions by the Commission shall be valid or binding unless a majority of all the members present and voting concurs therewith. However, in cases where the Commission is making official recommendations or findings within its subject-matter jurisdiction, a majority vote by the total membership of the Commission is required to act."

The proposed amendment to Section 9 would add the word "seated" before "membership" in the second sentence so that it would read, "...a majority vote by the total seated membership of the Commission is required to act."

This change would eliminate vacancies for the purposes of determining a majority when the Commission makes official recommendations or findings.

Following discussion, the motion was seconded and approved by the members.

ACTION: The motion to amend Section 9 of the Bylaws so that “total membership” is changed to “total seated membership” was seconded and approved without objection.

IV. ESTABLISHMENT OF AD HOC SUBCOMMITTEES AND COMPOSITION

At its meeting on December 20, 2017, this Commission agreed that subcommittees should be created to assist with meeting the deliverable requirements.

There are five subcommittees that are being considered for creation. These are as follows:

- Analysis of Violent Crimes Statutes
- Flash Incarceration and Revocation Policies
- Study of “Very High Risk” AB 109 Supervised Persons
- Analysis of 100 Misdemeanants Under Proposition 47
- Model Programs and Best Practices

A motion was made to formally establish these five subcommittees.

ACTION: The motion to formally establish the five named subcommittees was seconded and approved without objection.

Several Commission members volunteered to participate on some of these subcommittees. Following Mr. Vaughn’s invitation for additional volunteers, other Commission members requested to have their names included on one or more of the subcommittees.

The five ad hoc subcommittees were established with the following membership:

Flash Incarceration and Revocation Policies	Analysis of 100 Misdemeanants Under Proposition 47
Erika Anzoategui Reaver Bingham (Probation representative) Jenny Brown Kellyjean Chun Bob Guthrie Stephen Johnson Jose Osuna John Raphling	Erika Anzoategui Peter Bibring Judge Peter Espinoza Stephen Johnson Terri McDonald Brian Moriguchi Robert Sass Brendon Woods

Analysis of Violent Crimes Statutes	Study of “Very High Risk” AB 109 Supervised Persons
Reaver Bingham (Probation representative) Justin Eisenberg Joshua Green Stephen Johnson Brian Moriguchi Robert Sass Brendon Woods	Jenny Brown Stephen Johnson Terri McDonald
Model Programs and Best Practices	
Erika Anzoategui Peter Bibring Reaver Bingham (Probation representative) Judge Peter Espinoza Dr. Barbara Ferrer Josh Green Cherylynn Hoff Dr. Brian Hurley Stephen Johnson Priscilla Ocen Jose Osuna John Raphling Troy Vaughn	

V. INFORMATIONAL PRESENTATIONS / DISCUSSION ON DIVERSION, REENTRY, AND REHABILITATIVE SERVICES

Office of Diversion and Reentry (ODR)

Judge Peter Espinoza, Director of the Office of Diversion and Reentry (ODR), made a presentation on ODR and the programs that it is involved in.

Vanessa Martin, Director of Reentry Services in ODR, joined Judge Espinoza in this presentation.

The full presentation can be found at the following CCJCC website link:

[Office of Diversion and Reentry \(ODR\) Presentation](#)

The mission of ODR is to develop and implement countywide criminal justice diversion for persons with mental and/or substance use disorders and provide reentry support services to vulnerable justice populations.

The goals of ODR include reducing the number of inmates with mental and substance use disorders in the Los Angeles County Jails, reducing recidivism, and improving the health outcomes of justice involved populations who have the most serious underlying health needs.

ODR works with numerous justice partners, which include the Sheriff's Department, District Attorney, Probation Department, Superior Court, Public Defender, Alternate Public Defender, and the City of Long Beach Police Department and City Prosecutor.

Judge Espinoza reviewed the following programs that ODR is involved with:

- Misdemeanor Incompetent to Stand Trial Community Based Restoration (MIST-CBR) – This program diverts individuals facing misdemeanor charges who are found incompetent to stand trial into a community based setting to be restored to competency.
- ODR Housing program – This is a permanent supportive housing program that serves individuals who are incarcerated in the Los Angeles County Jail and are homeless and have a mental health and/or substance use disorder.
- Law Enforcement Assisted Diversion (LEAD) – This is a community diversion program that provides individuals at high-risk of recidivism for narcotics and/or prostitution offenses with housing, mental health and substance use treatment, and supportive services.

A Youth Diversion and Development division was established within ODR. On November 21, 2017, the CEO's funding plan and appropriation adjustment was approved. A Youth Diversion Summit is scheduled for March 1st of this year.

Further, ODR partnered with the Los Angeles Fire Department to launch the Sobriety Emergency Response (SOBER) Unit that will transport people who are intoxicated or under the influence to the Dr. David L. Murphy Sobering Center in downtown, which is funded by ODR.

ODR was awarded \$20 million in Proposition 47 funding from the Board of State and Community Corrections (BSCC) to pay for services. It has also leveraged \$10 million in private funding to launch Los Angeles County's first Pay for Success project.

Ms. Martin discussed the following reentry services that ODR is involved with:

- Early this year, ODR will begin Proposition 47 service delivery to reduce recidivism and improve health outcomes through Reentry Intensive Case Management Services (R-ICMS) and Recovery Bridge Housing.

- ODR has also partnered with the Probation Department to launch reentry programming under SB 678 to reduce recidivism and improve health outcomes for vulnerable probationers.
- R-ICMS, which is funded by Proposition 47 and SB 678, will deliver countywide evidence-based services through a case management and systems navigation model. This will provide wraparound care coordination and systems navigation to those who have been arrested, charged, or convicted of a crime, and those on adult felony probation.
- In collaboration with the Probation Department and Workforce Development Aging and Community Services (WDACS), ODR will ensure that adult felony probationers are on the path to living wage employment through individualized employment support services and training. This is the SB 678 INVEST Program, which will co-locate Probation Officers in the WDACS work source centers to improve employment outcomes for those on adult felony probation.
- Also in collaboration with the Probation Department, ODR is planning for the launch of Los Angeles County's first Community Reentry Center in early 2019. The Center will provide key services to adult probationers.

Questions from Commission members were addressed by Judge Espinoza and Ms. Martin.

ACTION: For information only.

Los Angeles Regional Reentry Partnership (LARRP) Presentation

Troy Vaughn, Executive Director of the Los Angeles Regional Reentry Partnership (LARRP), made a presentation about LARRP and community efforts to help justice-involved individuals.

The full presentation can be found at the following CCJCC website link:

[Los Angeles Regional Reentry Partnership \(LARRP\) Presentation](#)

LARRP is a network that consists of over 475 public, community, and faith-based agencies and advocates working together to ensure that the reentry system meets the needs of the agencies, communities, and people that LARRP serves.

The mission of LARRP is to support the development and implementation of a comprehensive, culturally competent, and effective community reentry system, by providing a strong community voice in public policy and funding decisions; by serving as a convener of reentry service providers, advocates, and other stakeholders; and by building capacity across the county to meet the needs of the reentry community.

More information on LARRP can be found on the organization's website located at:

<http://www.lareentry.org>

Mr. Vaughn discussed Community-Based Organization (CBO) experiences working with the County on AB 109 and Proposition 47, as well as gaps in services and opportunities for enhancement.

The types of services that are provided by CBO's include housing placement, employment, healthcare, mental health services, substance use disorder services, system navigation, and other social services that can help to divert individuals from entering the justice system or help them reenter the community when they are released.

Mr. Vaughn discussed a transition from jail to community model, which is LARRP's vision for the County. The model has an Institutional Phase, a Structured Reentry Phase, and a Transition to Community/Reintegration Phase.

During the Institutional Phase, there would be an initial screening and a risk and needs assessment.

The Structured Reentry Phase would involve treatment in jail, which includes education-based incarceration, job training, GED assistance, mental health treatment, and substance use disorder treatment, among other services. There would also be an in-custody meeting to help plan for the reentry transition.

The Transition to Community/Reintegration Phase would include outreach and resource follow-up. This phase would include comprehensive services to address treatment, housing, employment, education, health, and family needs.

Mr. Vaughn noted that alternatives to incarceration can serve to repair harms suffered by victims, provide benefits to the community, treat the drug-addicted or mentally ill, and rehabilitate offenders. They can also reduce prison and jail costs and prevent additional crimes in the future. He stated that giving Courts the ability to use these sentencing options (as opposed to mandatory minimums) would be cost effective and help to reduce recidivism.

Mr. Vaughn also advocated for a combined, comprehensive focus on health, programs and services, and housing in addressing the needs of individuals. He provided an example of a case study from Massachusetts in which this type of effort successfully helped individuals to reenter the community following incarceration.

ACTION: For information only.

VI. CONSIDERATION AND DISCUSSION OF INFORMATIONAL DOCUMENTS DISTRIBUTED TO THE COMMISSION

Mark Delgado, Executive Director of the Countywide Criminal Justice Coordination Committee (CCJCC), advised the Commission that the Public Safety Realignment Team (PSRT) submitted its most recent AB 109 report to the Board of Supervisors, and this report was approved by the Board at its meeting on January 16, 2018.

The full report can be found at the following CCJCC website link:

[Los Angeles County's PSRT Implementation Report for January 2018](#)

The PSRT submits annual AB 109 reports to the Board of State and Community Corrections (BSCC) and semi-annual AB 109 reports to the Board of Supervisors. The report that was submitted to the BSCC in December 2017 was also the report that was submitted to the Board of Supervisors in January 2018.

ACTION: For information only.

VII. PUBLIC COMMENT

A public comment was made by Mr. Adam Siegel.

VIII. ADJOURNMENT

The meeting was adjourned at 3:45 p.m.

The next meeting is scheduled for Wednesday, February 28, 2018, at 1:30 p.m.