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1	Pursuant to Section V, subsection M, of the Settlement Agreement						
2	("Agreement"), the Office of Inspector General ("OIG"), the Monitor appointed by						
3	this Court, submits the attached Inspector General's Fifth Implementation Status						
4	Report ("Report") evaluating Defendants' compliance with the terms of the						
5	Agreement. This report was prepared by the OIG to provide "reasonable and						
6	regular reports" to the Parties and the Court. This is the fifth report on the						
7	implementation status of the Agreement. The OIG is available to answer any						
8	questions the Court may have regarding this Report and Defendants' compliance						
9	with the Agreement.						
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11	Dated: March 31, 2020 Respectfully submitted,						

By:

Max Huntsman

Inspector General

Los Angeles County Office of Inspector

General

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# INSPECTOR GENERAL'S FIFTH IMPLEMENTATION **STATUS REPORT**

The Agreement in the above-captioned case provides that the OIG will prepare and submit periodic reports to Plaintiffs and Defendants (collectively referred to as the "Parties") and the Court that evaluate Defendants' compliance 6 with the Agreement. Defendants have agreed to implement system-wide reform of 7 the conditions of confinement for Class Members within Los Angeles County jails. The Agreement defines Class Members as "all present and future detainees and inmates with mobility impairments who, because of their disabilities, need appropriate accommodations, modifications, services and/or physical access in accordance with federal and state disabilities law." Docket No. 210.2 at 3. This Report, unless otherwise stated, takes into account all data collected and analyzed and observations made from April 1, 2019, to March 31, 2020.

On August 24, 2016, the Parties agreed on compliance measures that would serve as a guideline for implementation of the terms of the Agreement and establish the Agreement's minimum compliance standards. The measures were written based on the Los Angeles County Sheriff's Department's ("LASD" or the "Department") predictions about policies, procedures, practices, and systems that it intended to use or implement to ensure compliance with the terms of the 20 Agreement. For some compliance measures, the Department's information about

existing or available data and systems was limited or its predictions were incorrect. Where necessary to serve the interests of Class Members and the Department, and to promote effective implementation of the Agreement, the OIG is willing to consider alternative evidence as proof of compliance. Precisely how the Department proves its compliance with each provision is less important than whether each provision is effectively and durably implemented. Though the OIG is not rigid in its consideration of the types of evidence that support compliance, all 8 evidence submitted must be verifiable, replicable, and sufficient to make a compliance determination. The Department's Custody Compliance and Sustainability Bureau ("CCSB") is responsible for preparing self-assessments and 10 l coordinating any additional documentation as requested by the OIG.

The OIG will make a compliance finding for each provision based on the degree to which each provision has been effectively and durably implemented. A 14 | non-compliance finding means the Department has made no notable progress in achieving compliance with any of the key components of a particular provision. A partial compliance finding means the Department has made notable progress in achieving compliance with the key components of a particular provision. A substantial compliance finding means the Department has successfully met all, or nearly all, of the compliance thresholds for a particular provision. A sustained 20 || compliance finding means the Department has maintained substantial compliance

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for a period of at least twelve months following the OIG's initial substantial compliance finding. Once a provision has achieved sustained compliance, the OIG will stop monitoring that provision for purposes of the Agreement.

On June 30, 2016, the Department implemented Custody Division Manual ("CDM") policy section 5-12/005.10, "Handling of Inmates with Mobility and/or Sensory Impairment." Unless otherwise noted, references to "policy" or "Johnson policy" pertain to this CDM section. Relevant housing locations for Class Members include Men's Central Jail ("MCJ"), Twin Towers Correctional Facility ("TTCF"), and Century Regional Detention Facility ("CRDF").

There are several provisions that the OIG has determined require consultation with physical-plant and medical experts who specialize in the Americans with Disabilities Act of 1990 ("ADA") before compliance findings can be made. 42 U.S.C. § 12101 et seq. During this reporting period, a physical-plant expert was retained to perform a limited accessibility inspection of all relevant housing locations based on the requirements of the Agreement. In June 2019, the Parties agreed on a medical expert but due to unforeseen circumstances, the expert was not available to serve in this capacity. The Parties are in the process of searching for replacement candidates.

1 On May 14, 2019, pursuant to stipulation between the Parties, the Court severed 27 provisions1 from the Agreement that were either found to be in 2 3 sustained compliance or were documented as "completed" during settlement negotiations and are no longer subject to monitoring by the OIG for purposes of the Agreement.<sup>2</sup> Docket No. 237. Thus, the severed provisions are no longer addressed in implementation status reports, and the OIG will only issue findings on 7 the remaining 22 provisions. 8 The OIG conducted 15 *Johnson* site visits during this reporting period. which included interviews with individual Class Members and Department and Correctional Health Services ("CHS") personnel, OlG-led town halls, and 10 compliance spot checks. As of March 31, 2020, Defendants have achieved substantial compliance with 4, and sustained compliance with 8, of the 22 12 provisions. Defendants remain in partial compliance with 10 provisions.3 13

CHS is responsible for providing medical and mental health services to all incarcerated individuals in Los Angeles County, including Class Members, and for coordinating, as necessary, with the Department in providing required

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<sup>&</sup>lt;sup>1</sup> The 27 severed provisions included, A.I., A.2, A.3, A.5(b), A.5(c), A.6, B.1(b), B.1(c), C.4(a), C.4(b), C.4(c), C.4(d), C.4(e), C.5, D.5, D.6, E.1(a), E.1(b), E.1(c), E.2, E.3, F.2, G.1, G.4, G.5, H.2, and I.1. See Appendix.

<sup>&</sup>lt;sup>2</sup> In addition, the Court extended the term of the Agreement by one year to April 22, 2020, ordered the Parties meet and confer to discuss the issues that have hindered efforts to achieve sustained compliance with the provisions that remain in partial compliance, and the efforts being made to address those issues. The Parties met on June 25, 2019, 20 and the OIG filed an update with the Court on July 11, 2019. See Docket No. 238.

<sup>&</sup>lt;sup>3</sup> The compliance ratings for all 49 provisions as of March 31, 2020, is set forth in the Appendix.

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accommodations. In previous implementation status reports, the OIG noted that
improved collaboration and coordination between the Department and CHS was
necessary in order to achieve compliance with several provisions. While there has
been some improvement, several provisions that remain in partial compliance
require purposeful, consistent coordination between the Department and CHS.

#### IMPLEMENTATION STATUS OF AGREEMENT PROVISIONS

#### SECTION A – Programming

Provision A.5(a) – Class Members Serve as Trustys on Same Floor – Sustained Compliance on January 2, 2020. No Further Monitoring.

Under subsection (a) of paragraph 5 of section A of the Agreement, "[s]ubject to security classification and eligibility requirements, Defendants agree that Class Members may serve as trustys on the same floor on which they are housed." The corresponding compliance measures require the Department to promulgate policy consistent with this provision, train personnel accordingly, and provide Class Member trusty records from each relevant housing location for a one-month period selected by the OIG. The OIG selected the period of August 2019.

On November 20, 2019, the Department provided the OIG with a selfassessment indicating that it has maintained substantial compliance with this 20 provision for a one year period. As previously reported, the Department included

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language consistent with this provision in the *Johnson* policy, which was
disseminated to all existing personnel. As discussed in detail under Provision J.1
below, the Department continues to train new personnel on the *Johnson* policy in accordance with the Agreement.

The OIG reviewed Class Member trusty records for August 2019 to determine whether Class Members were provided the opportunity to serve as trustys on the same floor on which they were housed. The records were extracted from the electronic Uniform Daily Activity Log ("e-UDAL") system that documents trusty information such as work location and shift worked (day, evening, or early morning). The records yielded three trusty records from MCJ, eight trusty records from TTCF, and zero trusty records from CRDF. All 11 Class Member trustys from MCJ and TTCF worked on the same floor on which they were housed.

During the selected time period, 29 Class Members were housed at CRDF.

Of the 29 Class Members, 19 did not meet the Department's internal criteria to serve as trustys. Of the remaining 10 Class Members that did meet the Department's internal criteria, 6 chose to participate in programming instead of

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<sup>&</sup>lt;sup>4</sup> Of the 19 Class Members who did not meet the Department's internal criteria to serve as trustys, 8 were disqualified due to violent felony charges, 5 were disqualified due to mental health classifications, 2 were disqualified due to security classifications, and 1 was disqualified due to administrative segregation. The remaining 3 Class Members were temporary court returnees from state prisons.

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serving as trustys and 4 did not request to serve as trustys. Due to the lack of C	lass				
Member trustys from CRDF during the selected time period, the Department					
submitted Class Member trusty records from May, June, and July of 2019. The	:se				
records reflect that two Class Members served as trustys at CRDF, one of whom					
served on the same floor on which the Class Member was housed					

Defendants have achieved sustained compliance with this provision, and the OIG will no longer monitor compliance with this provision for purposes of the Agreement.

#### Provision A.7 - Notification in Town Hall Meetings - Partial Compliance

Under paragraph 7 of section A of the Agreement, "[n]otification of available programs will also be provided during 'town hall' meetings at the Jail where appropriate." The corresponding compliance measures for this provision require the Department to promulgate policy and to provide minutes from town hall meetings for two, one-month periods selected by the OIG. As previously reported, the Department promulgated policy consistent with this provision. The OIG selected the periods of June 2019 and August 2019.

On November 11, 2019, the Department provided the OIG with a selfassessment indicating that it had achieved substantial compliance with this provision. The Department has made substantial progress in documenting town 20 | hall meetings. The self-assessment contained 33 meeting minutes documents from

1 town halls held at relevant housing locations during the selected periods. Of the 32 meeting minutes provided, 7 were from CRDF, 16 were from MCJ, and 9 were 2 from TTCF. The meeting minutes documented the names and booking numbers of 3 4 Class Member attendees and/or participants, whether Class Members were notified 5 of available programing, and in some but not all of the meeting minutes, the number of Class Members that were offered the opportunity to attend. Only one of 6 7 the submitted minutes did not indicate whether Class Members were notified of available programming. 8

TTCF has implemented an effective and durable method of conducting and documenting town halls. TTCF submitted minutes from all but one Class Member of the housing modules during the selected periods. The minutes documented the number of Class Members who were offered town hall meetings, in addition to distinguishing between Class Member participants and attendees.

However, CRDF and MCJ have not implemented effective and durable methods of conducting and documenting town hall meetings at all relevant housing locations throughout the facilities. While the Department provided several sets of meeting minutes from CRDF and MCJ, supporting documentation reflects that a limited number of Class Member were reached during the selected periods, especially at MCJ where a large proportion of Class Members are housed.

As recommended in the Inspector General's Second Implementation Status

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111 1	Report ("Second Implementation Status Report"), MCJ's town hall meetings could			
2	2 be improved by implementing a town hall meeting schedule for all Class Memb			
3	3 housing locations and by conducting the meetings in the day rooms of each floor			
4	In addition to documenting the number of town hall participants, MCJ should			
5	document the number of Class Members that were offered the opportunity to			
attend. CRDF's town hall meetings could be improved by conducting AD  specific town hall meetings for Class Members since mobility-impaired p				
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9	Status Report, ADA-specific town hall meetings proved to be an effective way to			
10	reach the majority of Class Members. Based on documentation provided and OIG			
: 11	monitoring, Defendants remain in partial compliance with this provision.			
12	SECTION B – Physical Therapy and Outdoor Recreation			
13	Provision B.1(a) – Access to Physical Therapy – Substantial Compliance as of			
14	November 20, 2019.			
15	Under subsection (a) of paragraph 1 of section B of the Agreement,			
16	"Defendants agree that Class Members will have access to physical therapy as			
17	prescribed by LASD medical professionals." The corresponding compliance			
18	measures require the Department to promulgate policy consistent with this			
19	provision and to provide evidence that Class Members who were prescribed			
20	physical therapy within two, one-week periods selected by the OIG received			
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physical therapy as prescribed. Substantial compliance will be achieved when 90 percent of sampled Class Members receive physical therapy as prescribed. The OIG selected the two, one-week periods of July 22, 2019, to July 29, 2019, and September 9, 2019, to September 16, 2019.

In the Inspector General's Fourth Implementation Status Report ("Fourth Implementation Status Report"), the OIG reported that CHS follows the California Correctional Health Care Services ("CCHCS") guideline on timeframes for completing consultations and procedures. However, the CHS policy did not distinguish between different types of procedures or require that routine procedures be provided within ninety calendar days of a provider's prescription, as do the CCHCS guidelines. The OIG recommended that CHS refine its policy to reflect the different types of consultations and procedures identified in the CCHCS guidelines 13 to account for acute injuries that may require more immediate attention. On 14 | September 25, 2019, CHS promulgated policy distinguishing between routine and urgent physical therapy consultations. CHS Policy M230.06, "Physical Therapy," 16 provides that routine physical therapy consultations are to be provided within 90 calendar days. For patients in need of more immediate attention providers may submit urgent referrals for physical therapy consultations, which are to be provided 19 within 30 calendar days.

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1	On November 20, 2019, the Department provided the OIG with a self-					
2	assessment indicating that it had achieved substantial compliance with this					
3	provision. Documentation provided reflects that 30 Class Members were					
4	prescribed physical therapy within the two, one-week periods selected by the OI					
5	Of the 30 Class Members, 6 were released before receiving physical therapy or					
6	reportedly refused physical therapy and were thus excluded from the self-					
7	assessment. Of the remaining 24 Class Members, 22 – or 92 percent – received					
8	physical therapy as prescribed. Defendants have achieved substantial compliance					
9	with this provision.					
10	Provision B.2 – Outdoor Recreation Time – Substantial Compliance as of					
11	November 20, 2019.					
12	Under paragraph 2 of section B of the Agreement,					
13	"[t]he LASD will continue to count outdoor recreation time for Class					
14	Members from when the inmates arrive at the recreation area, not when					
15	they leave their housing location. LASD shall develop and distribute a					
16	unit order to ensure that all LASD personnel are aware of this policy."					
17	As required by the corresponding compliance measures, the Department					
18	promulgated policy consistent with this provision and provided the OIG with a					

During this reporting period, OIG personnel conducted site visits at relevant

copy of the Assistive Device Leaflet ("ADL") that included consistent language.

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housing locations to determine whether the Department continues to adhere the 1 requirements of this provision. All Department personnel who were interviewed 2 were aware of the policy and communicated an understanding of the requirements for tracking outdoor recreation time for Class Members. 4 5 On November 20, 2019, the Department provided the OIG with a self-

assessment indicating that it had achieved substantial compliance with this provision. OIG personnel determined that Class Members at CRDF continued to have direct access to outdoor recreation areas at various times throughout the day. For MCJ and TTCF, supporting documentation and spot checks of CCTV footage from all relevant housing locations for morning and evening shifts reflect that outdoor recreation started when the last Class Member arrived at the recreation area. The Department has made notable progress in accurately documenting in the e-UDAL system the times that Class Members receive outdoor recreation. 14 | Defendants have achieved substantial compliance with this provision.

15 | Provision B.3 - Rotation of Outdoor Recreation Time - Sustained Compliance on March 15, 2020. No Further Monitoring.

Under paragraph 3 of section B of the Agreement, "[t]o the extent possible, and taking into account operations and logistical considerations, the time of day Class Members are offered outdoor recreation will rotate." The corresponding 20 || compliance measures require the Department to promulgate policy consistent with

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1 this provision and to provide records reflecting outdoor recreation times from each relevant housing location for a period of six months. As previously reported, the Department included language consistent with this provision in the Johnson policy. The OIG selected the period of April to September 2019.

On November 20, 2019, the Department provided the OIG with a selfassessment indicating that it has maintained substantial compliance for a period of one year. The self-assessment includes outdoor recreation schedules for MCJ and TTCF reflecting the periodic rotation of outdoor recreation time for Class Member 9 housing locations. Although the outdoor recreation schedules were not followed 10 precisely, supporting documentation and CCTV footage revealed that personnel from MCJ and TTCF were sufficiently rotating the time of day outdoor recreation was offered to Class Members.

As previously reported, the Department was not required to provide the 14 same documentation for CRDF because Class Members can access the outdoor recreation space directly from their housing units during programming. During this reporting period, OIG personnel confirmed CRDF's compliance through site visits and conversations with Class Members and Department personnel. Defendants

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<sup>5</sup> TTCF's schedules reflect that outdoor recreation time for Class Member housing locations rotates between AM and PM on a weekly basis. Due to operational and logistical considerations, MCJ's schedules reflect that outdoor recreation time for each relevant housing location rotates between AM and PM once every three to four months, which was authorized by the OIG. CV 08-03515 DDP

have achieved sustained compliance with this provision, and the OIG will no longer monitor compliance with this provision for purposes of the Agreement.

#### Provision B.4 – Thermal Clothing – Partial Compliance

Under paragraph 4 of section B of the Agreement,

"Class Members who have been prescribed thermal clothing as a reasonable accommodation for their disability so that they may participate in outdoor recreation will be provided warm coats and/or thermal clothing. LASD shall inform Class Members that they may request thermal clothing as a reasonable accommodation and shall develop and distribute a unit order to ensure that all LASD personnel are aware of this policy."

As previously reported, the Department indicated that it would provide all Class Members with thermals, including tops and bottoms, without requiring a prescription. The corresponding compliance measures include the requirement that CCSB and the OIG, through regular facility visits and interviews with Class Members and Department personnel, confirm that relevant housing locations maintain an adequate supply of thermal clothing and that all Class Members are provided with thermal tops and bottoms.

As reported in the Second Implementation Status Report, the OIG has determined that "thermal clothing" includes both tops and bottoms, particularly since mobility impairment usually affects individuals below the torso.

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1 On October 29, 2019, the Department provided the OIG with a selfassessment indicating that it had achieved substantial compliance with this provision. The self-assessment contains e-UDAL records and CCTV footage of several thermal clothing distributions and/or exchanges from April 1, 2019, to September 30, 2019, for all relevant housing locations. The Department also provided a summary of its review process and findings for each relevant housing location.

The Department has made a marked improvement in the distribution of thermal clothing at TTCF and CRDF, where Class Members reported having received thermal tops and bottoms, which were regularly exchanged for laundry. However, while most Class Members reported having received thermal tops at MCJ, only a limited number reported having received thermal bottoms. CCTV footage of several thermal clothing exchanges at MCJ reveal mostly thermal tops being distributed and/or exchanged, and a limited number of Class Members with thermal bottoms. In addition, the supply closets at MCJ were not consistently stocked with thermals.

On February 20, 2020, the OIG met with CCSB personnel and the ADA coordinators from MCJ and learned that Department personnel at MCJ may have been providing thermal bottoms to Class Members mainly upon request instead of 20 as a matter of course. CCSB personnel and the ADA coordinators have since

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1	developed what is likely an effective and durable method of distributing thermal			
2	clothing at MCJ, which includes offering thermal tops and bottoms to all Class			
3	Members upon entry to their assigned housing locations, continuing to provide			
4	thermal tops and bottoms upon request, and notifying Class Members of the			
5	availability of thermal tops and bottoms during town hall meetings. If the			
6	Department implements these improvements at MCJ as anticipated and continues			
7	its efforts at TTCF and CRDF, Defendants will likely achieve substantial			
8	compliance in the next reporting period. Defendants remain in partial compliance			
9	with this provision.			
10	SECTION C – Physical Accessibility			
11	Provision C.4(f) – Additional Grab Bars and Shower Benches – Partial			
12	Compliance			
13	Under subsection (f) of paragraph 4 of section C of the Agreement,			
14	"Defendants are required to install grab bars and shower benches in approximately			
15	thirty (30) cells outside of TTCF modules 231 and 232." The corresponding			
16	compliance measure for this provision requires the Department to regularly update			
17	the OIG on the construction status. As previously reported, the Department has			
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20	<sup>7</sup> The Parties have agreed that "outside of TTCF modules 231 and 232" refers to any relevant housing location except for modules 231 and 232 at TTCF.			

installed 30 grab bars and 30 shower benches throughout CRDF and MCJ, and in TTCF module 272. In order to achieve substantial compliance with this provision. a physical-plant expert must evaluate and determine that all installations meet ADA requirements.

On September 5, 2019, the Department retained an ADA physical-plant expert to evaluate all installations and physical plant modifications required under provision C.4(f) at MCJ, TTCF, and CRDF. On November 4, 2019, the expert evaluated 14 shower areas utilized by Class Members at CRDF. The expert reported that all 14 shower areas require some additional modifications to meet ADA requirements, including all 14 shower benches and 12 of 14 sets of grab bars. Expert site visits for MCJ and TTCF are expected to take place within the next reporting period. Defendants remain in partial compliance with this provision. Provision C.4(g) – Construction of Accessible Beds – Partial Compliance

Under subsection (g) of paragraph 4 of section C of the Agreement. "Defendants are required to construct approximately ninety-six (96) accessible beds at TTCF module 272." The compliance measure for this provision requires the Department to regularly update the OIG on the construction status. As previously reported, the Department completed construction of the 96 beds at TTCF module 272 on May 30, 2017, and began populating the housing unit with 20 Class Members on June 8, 2017. The Department continues to house Class

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Members in TTCF module 272.

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As previously reported, the Department provided documentation that all 96 beds in the housing module meet ADA requirements. However, the accompanying toilet and shower modifications have not yet been ADA certified. In order to achieve substantial compliance with this provision, a physical-plant expert must evaluate and determine that all toilet and shower modifications comply with ADA requirements. As discussed under Provision C.4(f) above, a physical-plant expert has been retained, and a site visit for TTCF is expected to take place within the next reporting period. Defendants remain in partial compliance with this provision.

#### <u>SECTION D – Use of Mobility Devices</u>

Provision D.1 – Initial Decisions and Ongoing Evaluations Made by LASD

Medical Professionals – Partial Compliance

Under paragraph 1 of section D of the Agreement, "[i]nitial decisions and ongoing evaluations regarding Class Members' need, if any, for the use of a mobility assistive device are and will continue to be made by LASD medical professionals." As previously reported, the OIG confirmed that the Department and CHS promulgated policy consistent with this provision.

Initial decisions and ongoing evaluations continue to be conducted by CHS medical professionals. Determining whether evaluations comply with established medical standards requires consultation with a medical expert. Defendants are in

the process of retaining a medical expert who will make these determinations. Defendants remain in partial compliance with this provision. Provision D.2 – Secondary Reviews – Partial Compliance 4 Under paragraph 2 of section D of the Agreement, "[i]n an event a Class Member disputes a decision made by LASD 5 6 Medical Professionals regarding the need, if any, for a mobility assistive device, the Class Member may receive a secondary review of 7 8 the determination regarding his or her need for a mobility assistive 9 device and or the type of device requested. (a) The secondary review 10 will be conducted by the Chief Physician or his/her designee; and (b) The secondary review will include an independent evaluation." 11 As previously reported, the Department and CHS created a tab in Cemer, the 12 medical records system, to track the progress and completion of secondary review 13 requests (see Provision H.3 below). However, as discussed under Provision D.1 above, initial assessments and ongoing evaluations, including secondary reviews, must meet the accepted medical standard of care. Defendants are in the process of 16 retaining a medical expert who will make these determinations. Defendants remain 17 18 in partial compliance with this provision. Provision D.3 – Assistive Device Leaflet – Sustained Compliance on 19 20 March 1, 2020. No Further Monitoring. CV 08-03515 DDP

1	Under paragraph 3 of section D of the Agreement, Defendants are required
2	to "create and distribute" the Assistive Device Leaflet (ADL) advising Class
3	Members of their rights "pertaining to determinations regarding their need, if any
4	for mobility assistive devices." The corresponding compliance measures require
5	the Department to promulgate policy consistent with this provision and to post
5	ADL information in relevant housing locations.
7	The Department agreed to two methods of providing Class Members with

the ADL: distributing the ADL to all incoming Class Members at the Inmate Reception Center ("IRC") and the CRDF reception area, and stocking the distribution bins at relevant housing locations with ADLs for unrestricted selfservice access. In addition, the Department agreed to display posters containing ADL information at all relevant housing locations.

During this reporting period, OIG personnel verified that the Department continues to display posters containing the ADL information in all relevant housing locations. IRC continues to distribute the ADL to incoming Class Members who are housed in TTCF and MCJ. While CRDF reception has not consistently distributed the ADL during this reporting period, ADLs were available to Class Members in the distribution bins throughout the facility.

Class Members housed at TTCF continue to have unrestricted self-service 20 access to the ADLs. MCJ did not consistently stock ADLs in the distribution bins,

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of information, including medical records and grievances, on a semi-annual basis to identify complications common to mobility-impaired Class Members. The Department and the OIG agreed that these reviews, if completed regularly and appropriate corrective action is taken, are an effective means of identifying and treating complications.

As previously reported, the OIG notified the Department and CHS of the need to formalize the manual process of conducting retrospective reviews of the paraplegic population, either through policy or other means. On April 25, 2019, CHS provided the OIG with an updated duty statement for the Compliance Nurse Coordinator, which requires that on a semi-annual basis, the Compliance Nurse Coordinator conduct a review of complications experienced by the paraplegic population. The duty statement provides a detailed description of the procedure for conducting the review and requires an analysis of several data sources, including Class Member grievances and medical records. The duty statement formalizing the manual process of conducting retrospective reviews of the paraplegic population is sufficient.

CHS's retrospective review dated November 5, 2019, reflects improvements in utilizing all available information, including Class Member grievances. CHS conducted a review of 28 Class Members and determined that "medical orders pursuant to initial evaluations by medical professionals required adjustment."

According to the review, "issues were identified and addressed by CHS administrative executives." However, the retrospective review was void of any additional detail and analysis. In order to achieve substantial compliance with this provision, CHS must include in the retrospective reviews a discussion of, on caseby-case bases, the issues identified, recommendations made, and corrective actions taken.

As previously reported, the medial expert must make a determination 8 | regarding the quality and accuracy of retrospective reviews in order to achieve substantial compliance. Defendants remain in partial compliance with this provision.

#### **SECTION E – Wheelchairs and Prostheses**

Provision E.1(d) - Wheelchairs with Moveable Armrests - Sustained Compliance on February 5, 2020. No Further Monitoring.

Under subsection (d) of paragraph 1 of section E of the Agreement, "Defendants further agree that wheelchairs with movable armrests may be provided to Class Members who require them if a custody safe option can be located at a comparable price to wheelchairs the LASD currently purchases. Defendants agree to explore the availability of such wheelchairs and welcome any suggestions Plaintiffs may have."

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The corresponding compliance measure for this provision requires the Department 2 to provide the OIG with a brief summary of its efforts to explore the availability 3 and feasibility of purchasing custody-safe wheelchairs with movable armrests. As reported in the Inspector General's Third Implementation Status Report 4 5 ("Third Implementation Status Report"), on February 6, 2018, the Department purchased seven standard-size wheelchairs and three extra-wide wheelchairs with removable, but not movable, armrests. On December 16, 2018, the Department made wheelchairs with removable armrests available to Class Members who require them. 9 10 On September 20, 2019, the Department provided a list of Class Members who were prescribed and provided wheelchairs with removable armrests. The 11 12 | Department continues to provide wheelchairs with removeable armrests to Class 13 Members who require them. Defendants have achieved sustained compliance with 14 this provision, and the OIG will no longer monitor compliance with this provision 15 | for purposes of the Agreement. 16 | Provision E.4 - Return of Prostheses within 24 Hours - Sustained Compliance 17 on February 18, 2020. 18 Under paragraph 4 of section E of the Agreement, "[c]onsistent with existing LASD policy, Defendants will ensure that all prostheses are returned to Class

20 | Members within 24 hours if not determined to pose a security risk." The

corresponding compliance measures require the Department to promulgate policy consistent with this provision and to analyze a sample of Class Members who use 3 prostheses. As previously reported, the Department promulgated two policies consistent with this provision: the Johnson policy and CDM section 5-03/080.00, "Medical Appliances."

On October 24, 2019, the Department provided the OIG with a selfassessment indicating that it has maintained substantial compliance. As reported in 8 | the Fourth Implementation Status Report, the Department had achieved substantial 9 compliance with this provision though personnel were not always consistently 10 documenting the return of protheses on "Arrestee Medical Appliance Clearance Record Forms." Consequently, on July 19, 2019, the Department circulated a 12 revised form and an instructional email to relevant personnel and reports improvements to its documentation practices.

In addition to the Department's efforts to improve documentation, the Department reports that personnel surveyed the entire population of five Class 16 Members who utilized prostheses on October 9, 2019, to ensure that they were returned within 24 hours of booking. Of the five Class Members, two were excluded from the sample because they did not have prostheses at the time of booking, and one was excluded because the Class Member reportedly refused the

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return of the prosthesis.<sup>8</sup> The remaining two Class Members reportedly stated that they received their prostheses within 24 hours as required by the provision.

During this reporting period, OIG personnel also conducted site visits and interviews at IRC and CRDF reception area, where medical devices are removed and screened, and determined that all relevant personnel were familiar with the requirements of this provision. In addition, OIG personnel interviewed several Class Members at relevant housing locations over multiple site visits, all of whom reported that their prostheses had been returned within 24 hours. Based on documentation provided and OIG monitoring, Defendants have achieved sustained compliance with this provision, and the OIG will no longer monitor compliance with this provision for purposes of the Agreement.

#### SECTION F - ADA Coordinators

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Provision F.1 – ADA Duties – Substantial Compliance as of November 7, 2019.

Under paragraph 1 of section F of the Agreement, "the Department is required to designate one or more ADA coordinator(s) in each Jail Setting and dedicate sufficient resources to ensure that necessary duties are carried out in an appropriate fashion." The provision enumerates duties specific to ADA coordinators, including: ensuring that Class Members receive reasonable

<sup>a</sup> The Class Member who refused to accept the returned prosthesis had requested a new prosthesis during the initial provider evaluation, and one was provided thereafter.

accommodations as prescribed by medical professionals; reviewing, investigating, and resolving ADA grievances in accordance with the Department's grievance policy; answering and logging phone calls made to the ADA coordinator telephone number; training Department personnel working in units that house Class Members; and reporting back to Class Counsel, in writing, on the resolution of ADA grievances submitted by Class Counsel.

On November 7, 2019, the Department provided the OIG with a self-8 assessment indicating that it had achieved substantial compliance. The selfassessment contained a list of all ADA coordinators, a log of third-party complaints related to mobility impairments received by the ADA team email group, and a log of phone calls made to the ADA coordinator telephone number. As of August 28, 2019, the Department has a total of nine ADA coordinators, and one division ADA coordinator. Of the nine ADA coordinators, three are assigned to TTCF, two are assigned to MCJ, three are assigned to CRDF, and one is assigned to Pitchess Detention Center. The log of third-party complaints received by the ADA email group reflects that the complaints received during this reporting period were resolved in a timely manner, which was consistent with the OIG's internal records.

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Pitchess Detention Center is comprised of four jails: North Facility, South Facility, East Facility, and North County Correctional Facility:

1	During this reporting period, the Department made substantial progress				
2	towards ensuring that ADA coordinators assume a greater role in "reviewing,				
3	investigating, and resolving" ADA-related grievances received directly from Class				
4	Members in facilities that are processed by custody personnel. The division ADA				
5	coordinator reportedly reviews the CARTS database on a daily basis to identify all				
6	ADA-related grievances from relevant housing locations. The division ADA				
7	coordinator logs each of the ADA-related grievances and assigns them to the				
8	respective facility's ADA coordinator(s) for proper handling. The division ADA				
9	coordinator tracks the progress of each ADA-related grievance and works with the				
10	ADA coordinators to ensure that they are properly investigated and resolved.				
11	The Department also provided the OIG with a log of phone calls made to the				
12	ADA coordinator telephone number from April 1, 2019, through September 30,				
13	2019. The Department continues to log phone call information such as the name				
14	and telephone number of the caller, a description of the inquiry, the prisoner's				
15	information, and the action taken by the ADA coordinators. Defendants have				
16	achieved substantial compliance with this provision.				
17	Provision F.3 – Training ADA Coordinators – Sustained Compliance on				
18	March 12, 2020. No Further Monitoring.				
19	Paragraph 3 of section F of the Agreement provides,				

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"[p]laintiffs will assist in training the ADA coordinator(s). The ADA coordinator(s) will be assigned and trained within 60 days of the effective date."

The corresponding compliance measure for this provision requires the Department to provide the OIG with training records for ADA coordinators, including rosters and curriculum. As discussed under provision F.1 above, as of August 28, 2019, the Department has a total of nine ADA coordinators, five of whom were newly assigned since the *Fourth Implementation Status Report*, and one division ADA coordinator.

The Department continues to provide training to newly assigned ADA coordinators within 60 days of the assumption of ADA coordinator responsibilities.

Defendants have achieved sustained compliance with this provision, and the OIG will no longer monitor compliance with this provision for purposes of the Agreement.

#### **SECTION G - Grievance Form**

## Provision G.2 - "ADA" Designation of ADA Grievances - Partial Compliance

Under paragraph 2 of section G of the Agreement, "[a]ll grievances involving mobility assistive devices and the physical accessibility of the Jail shall be designated 'ADA' grievances even if the inmate who filed the grievance did not check the 'ADA' box." The corresponding compliance measures require the

1	Department and CHS to promulgate policy consistent with the provision, to			
2	provide a list of ADA-related grievances for a one-month period selected by the			
3	OIG, and to show that those grievances were properly designated ADA grievances.			
4	As previously reported, the Department created several policies related to this			
5	provision, including the <i>Johnson</i> policy and CDM section 8-03/030.00, "ADA-			
6	Related Requests and Grievances." The OIG selected the period of August 2019.			
7	In order to achieve substantial compliance, 90 percent of the grievances			
8	identified must be appropriately designated as ADA. As reported in the Third			
9	Implementation Status Report and the Fourth Implementation Status Report, the			
10	Department and CHS utilize a multi-category designation system for grievances.			
11	The Department reports that ADA-related grievances generally fall under three			
12	separate designations within the CARTS database: "Medical Services," "ADA			
13	(Medical)," and "ADA." CHS personnel process both "Medical Services" and			
14	"ADA (Medical)" grievances, while Department personnel process "ADA"			
15	grievances.			
16	On October 29, 2019, the Department provided the OIG with a self-			
17	assessment indicating that it remains in partial compliance with this provision.			
18	During the sampled period, 24 percent of ADA-related grievances were designated			
19	as "ADA (Medical)" or "ADA." However, 70 percent of ADA-related grievances			
20	were improperly designated as "Medical Services" within the CARTS database,			
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and six percent were improperly designated as "Living Conditions" or "Showers." 1

On April 11, 2019, and August 29, 2019, the Compliance Nurse Coordinator sent emails to the CHS management staff reminding them to use the appropriate "ADA (Medical)" designation for ADA-related grievances and requesting that they brief all CHS personnel. Despite the reminders, a significant portion of ADArelated grievances continue to be improperly designated as "Medical Services" instead of "ADA (Medical)." CHS should provide staff with additional training on designating ADA-related grievances as "ADA (Medical)," in accordance with 9 CHS policy M12.04, "Grievances - Health Care and Against Staff." Defendants 10 | remain in partial compliance with this provision.

### Provision G.3 - Grievance Response Time - Partial Compliance

Under paragraph 3 of section G of the Agreement, "[t]he response time for ADA grievances will be no more than that allowed under the standard grievance 14 policy." The corresponding compliance measures require that the Department promulgate policy consistent with this provision and to provide a list of ADArelated grievances for a one-month period selected by the OIG. In order to achieve substantial compliance, 90 percent of the grievances must be responded to within 15 days. The OIG selected the period of June 2019.

As previously reported, the Department created policies consistent with this 20 | provision, including CDM section 8-03/005.00, "Inmate Grievances," CDM

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1 section 8-03/030.00, "ADA-related Requests and Grievances," and CDM section 8-04/040.00, "Time Frames." These policies require a response time of 15 days for 2 3 all non-emergency ADA grievances and 5 days for emergency grievances. CHS policy M12.04, "Grievances – Health Care and Against Staff," requires that all 5 medical grievances be analyzed within 24 hours to determine whether there is an urgent or emergent medical condition that requires immediate attention. If not, the 6 7 response timeframe for medical grievances is 15 days, as with Department policy. 8 On November 20, 2019, the Department provided the OIG with a self-9 assessment indicating that it remains in partial compliance with this provision. 10 During the selected period, 79 percent of the sampled grievances were responded to within 15 days, the majority of which were responded to by CHS personnel. The 11 OIG previously reported concerns with the processing of emergency grievances: 13 however, during this reporting period, the grievances handled by Department personnel were properly downgraded to non-emergency in accordance with 15 Department policy. 16 CHS personnel have stated that a grievance is considered to have been 17 responded to within the appropriate 15-day timeframe when a supervising nurse

reviews the grievance and makes a referral for a provider evaluation. However, in some cases included in the self-assessment, the Class Member did not see a 20 | medical provider for up to 21 days after the grievance was filed. The OIG reported

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on this issue in the Third Implementation Status Report and the Fourth | Implementation Status Report, yet an adequate remedy has not been proposed. 3 CHS personnel should ensure that grievances are properly designated and accurately tracked and documented throughout the response process. Defendants remain in partial compliance with this provision. SECTION H – Accommodations Provision H.1 - Reasonable Accommodations - Partial Compliance Under paragraph 1 of section H of the Agreement, 9 "Defendants agree that Class Members shall receive reasonable accommodations when they request them and as prescribed by LASD 10 11 medical professionals. Accommodations may include, but are not 12 limited to: assignment to lower bunks; changes of clothing; extra 13 blankets; allowance of extra time to respond to visitor calls and attorney visits; shower benches; assistive device to travel outside of a housing 14 module; and assignment to a cell with accessible features." 15 As previously reported, the Johnson policy includes language consistent with the 16 terms of this provision. During this reporting period, OIG personnel conducted site 17 visits at relevant housing locations and verified that Department personnel are 18 familiar with the Johnson policy's requirement that Class Members receive 19 reasonable accommodations. However, the Department continues to have issues 20 CV 08-03515 DDP INSPECTOR GENERAL'S FIFTH -35-IMPLEMENTATION STATUS

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related to Class Member accommodations (as discussed under provisions B.4,
C.4(f), and C.4(g) above).

On September 5, 2019, the physical-plant expert evaluated a typical cell at CRDF where a Class Member may be housed and determined that the cell required various modifications to meet ADA requirements. Based on the expert's evaluation, concerns remain about whether Class Members are being housed in cells with accessible features. Defendants remain in partial compliance with this provision.

Provision H.3 – Tracking Mobility Assistive Device Requests – Sustained Compliance on February 28, 2020. No Further Monitoring.

Under paragraph 3 of section H of the Agreement, "Defendants agree to explore the feasibility of adding a tab to the current medical records system (as part of upgrades), to track mobility assistive device requests and assessments by LASD Medical Professionals of Class Members." The corresponding compliance measure for this provision requires the Department to provide documentation related to Cerner upgrades, as well as their efforts to comply with this provision.

On December 5, 2019, the Department provided the OIG with a provision summary reiterating, "the feasibility of upgrading Cerner with a tab to track the initial request for assistive devices is not probable, nor is it cost effective" and therefore, "the procedures currently in place are [the Department's] best options

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for capturing the required information for this provision." The Department continues to rely on a manual process to track prisoners who are designated as Class Members with a "W" or "U" designation consistent with their initial medical assistive assessments. This information is reviewed on a daily basis by the Compliance Nurse Coordinator for tracking purposes. Since the Fourth Implementation Status Report, CHS formalized the Compliance Nurse Coordinator's responsibility in a duty statement.

Prisoners who are not designated with a "W" or "U" classification during their initial assessment are not tracked. However, in order to ensure that all prisoners are notified of their right to a secondary review, in the event that they dispute the outcome of their initial assessments, CHS created policy that requires medical professionals to notify all prisoners of this right during the initial medical assessment.

As previously reported, CHS implemented a tab in Cerner to track secondary review requests on August 28, 2018. CHS personnel continue to utilize the tab in Cerner to initiate and track secondary review requests. For the period of June 2019 to November 2019, CHS reports that 150 patients were referred for a secondary review documented through the Cerner tab.

Even though initial mobility device assessments are not systematically 20 | tracked, the Department and CHS have met provision requirements to explore the

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feasibility of modifying Cerner. In addition, the Department added the new tab in 1 Cerner, which has effectively streamlined the process for tracking secondary 2 reviews. Defendants have achieved sustained compliance with this provision, and the OIG will no longer monitor compliance with this provision for purposes of the Agreement. SECTION J – Training Provision J.1 – Training – Sustained Compliance on February 28, 2020. No Further Monitoring. 8 9 Under paragraph 1 of section J of the Agreement, "[w]ithin 60 days of 10 | April 22, 2015, Defendants will begin providing reasonable training to Jail 11 personnel (including medical personnel) consistent with the terms of this 12 | Agreement." Among other requirements, the compliance measures for this provision require the Department to provide training rosters, training curricula, and 13 attendance rosters to the OIG. 15 In the Second Implementation Status Report, Defendants achieved 16 substantial compliance with this provision. However, in the Third Implementation 17 || Status Report, Defendants were reduced to partial compliance due to deficiencies 18 in several areas related to Johnson-policy training and compliance. In the Fourth 19 | Implementation Status Report, Defendants once again achieved substantial 20 compliance.

On October 24, 2019, the Department provided the OIG with a self-assessment with supporting documentation related to this provision for all new custody personnel who were hired from March 2019 through September 2019, including:

- Attendance rosters and the syllabus from De-Escalation and Verbal
   Resolution Training demonstrating a component about the ADA;
- Attendance rosters from MCJ and TTCF confirming briefings on the Johnson policy;
- Attendance roster from MCJ and TTCF and a PowerPoint training titled,
   "ADA in Custody (Accommodation for Inmates with Disabilities)" that occurred from August to October 2019;
- Attendance rosters from MCJ and TTCF and a PowerPoint training titled,
   "Disability Rights Laws within Correctional Facilities," that occurred from August to October 2019;
- Rosters from MCJ and TTCF indicating who received a Disability

  Accommodation Policy ("DAP") card a quick reference card that

  summarizes the rights and accommodations of Class Members; and
- Attendance rosters from a two-hour ADA training course at CRDF that
   covered the *Johnson* policy, both PowerPoint trainings, and the DAP card.

The self-assessment also included attendance rosters and the CHS orientation 2 syllabus reflecting the policy on medical provider evaluations and physical 3 therapy. The Department has implemented an effective mechanism to train all custody personnel on the Johnson policy. In addition, the Department continues to issue DAP cards to non-custody personnel who are regularly assigned to work 5 overtime in custody for their use as a reference guide when interacting with Class Members. Defendants have achieved sustained compliance with this provision, and the OIG will no longer monitor compliance with this provision for purposes of the Agreement.

#### 10 **SECTION K – Transportation**

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Provision K.1 - Transportation in Accessible Vans - Substantial Compliance as of September 26, 2019.

Under paragraph 1 of section K of the Agreement, "Class Members who use wheelchairs or other mobility aides are and will continue to be transported in 15 | accessible vans and will be secured during transport." The corresponding compliance measures require the Department to promulgate policy consistent with this provision and to provide a daily manifest from the Court Services Transportation Bureau ("CST") reflecting Class Members that require transport in 19 accessible vans for two, one-week periods selected by the OIG. As previously 20 reported, the Department promulgated policy consistent with this provision. The

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OIG selected the two, one-week periods of April 3, 2019, to April 10, 2019, and September 4, 2019, to September 11, 2019.

On September 26, 2019, the Department provided the OIG with a self-assessment indicating that it had achieved substantial compliance with this provision. The self-assessment contained daily manifests utilized by CST personnel, which list Class Members that require accessible van transports, for the two, one-week periods.

The OIG, through site visits and interviews, confirmed that Class Members who are deemed to require transports in accessible vans by CHS medical personnel are in fact transported in accessible vans. During this reporting period, the OIG did not receive any complaints regarding Class Members being transported to medical appointments in radio cars. On April 15, 2019, the Department provided documentation that it had purchased two new accessible vans. Defendants have achieved substantial compliance with this provision.

#### **APPENDIX**

PROVISION	DESCRIPTION	COMPLIANCE RATING		
	Programming			
A.I	Access to Programming	Severed		
A.2	Non-Disqualification from Programming	Severed		
A.3	Escorts to Programming	Severed		
A.5(a)	Class Members Serve as Trustys on Same Floor	Sustained Compliance		
A.5(b)	Trusty Tasks	Severed		
A.5(c)	Identify Jobs	Severed		
A.6	Notification of Available Programs	Severed		
A.7	Notification in Town Hall Meetings	Partial Compliance		
	Physical Therapy and Outdoor Recreation			
B.I(a)	Access to Physical Therapy	Substantial Compliance		
B.1(b)	Maintenance of Physical Therapy Room	Severed		
B.1(c)	Physical Therapy Availability Severe			
B.2	Outdoor Recreation Time	Substantial Compliance		
B.3	Rotation of Outdoor Recreation Time	Sustained Compliance		
B.4	Thermal Clothing	Partial Compliance		
	Physical Accessibility			
C.4(a)	Housing Expansion for Class Members – Phase I	Severed		
C.4(b)	Housing Expansion for Class Members – Phase 2	Severed		
C.4(c)	Housing Expansion for Class Members – Phase 3	Severed		
C.4(d)	Housing Expansion for Class Members – Phase 4	Severed		
C.4(e)	Housing Expansion for Class Members - Phase 5	Severed		
C.4(f)	Additional Grab Bars and Shower Benches	Partial Compliance		
C.4(g)	Construction of Accessible Beds	Partial Compliance		
C.5	Review of ADA Construction Plans	Severed		
	Use of Mobility Devices			
D.1	Initial Decisions and Ongoing Evaluations	Partial Compliance		
D.2	Secondary Reviews	Partial Compliance		
D.3	Assistive Device Leaflet	Sustained Compliance		
D.4	Tracking Complications	Partial Compliance		
D.5	Wheelchair Seating Training	Severed		
D.6	Publishing Guidelines for Tracking Complications	Severed		
	Wheelchairs and Prostheses			
E.I(a)	Wheelchair Maintenance	Severed		
E.1(b)	Maintenance of the Wheelchair Repair Shop	Severed		
E.1(c)	Installing RFID Transmitters	Severed		

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PROVISION	DESCRIPTION	COMPLIANCE RATING	
E.1(d)	Wheelchairs with Moveable Armrests	Sustained Compliance	
E.2 Return of Personal Wheelchairs E.3 Assistive Device Policy		Severed	
		Severed	
E.4	Return of Prostheses within 24 Hours	Sustained Compliance	
	ADA Coordinators		
F.1	ADA Duties	Substantial Compliance	
F,2	ADA Coordinator Authority	Severed	
F.3	Training ADA Coordinators	Sustained Compliance	
	Grievance Form		
G.1	Grievance Form Seve		
G.2	"ADA" Designation of ADA Grievances	Partial Compliance	
G.3	Grievance Response Time	Partial Compliance	
G.4	ADA Grievances Designation	Severed	
G.5	ADA Grievance Maintenance	Severed	
	Accommodations		
H.1	Reasonable Accommodations	Partial Compliance	
H.2	Accessibility of Medical Orders	Severed	
H.3	Tracking Mobility Assistive Device Requests	Sustained Compliance	
	Notification of Rights		
I.1	Notification of Rights	Severed	
	Training		
J.1	Training	Sustained Compliance	
	Transportation		
K.1	Transportation in Accessible Vans	Substantial Compliance	

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