Los Angeles County Probation Department

AB109 Update – August 20, 2013 Jerry E. Powers, Chief Probation Officer





Outline

- Introduction
- Post-Release Community Supervision (PRCS)
- Reentry and Provision of Treatment Services
- PC 1170(h) and Custody Related Matters
- Split Sentences
- Parole Revocations
- Recidivism
- Information Technology Efforts
- Legislative/Advocacy
- Questions

PRCS Population

October 2011 through June 30, 2013

Population	
Total Cases Received	15,922
Total Cases Closed*	5,608
Active Cases	10,314

^{*}Includes 3,283 closed case as a matter of law (12-month custodial sanction free). The remaining 2,325 were terminated due to various reasons (jail, prison, fatality, CDCR transfer, inter-county transfer, etc.).



PRCS Actuals/Projections-Active Cases

October 2011 through June 30, 2014

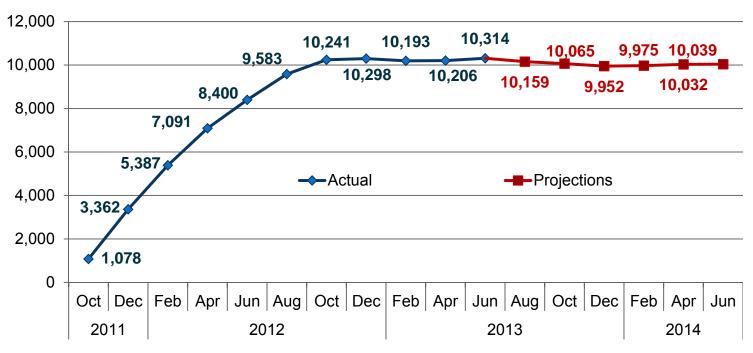


Chart reflects every other month

- Active caseloads stabilizing at approximately 10,000 cases.
- Actuals falling in line with State projections.

Flash Incarceration

October 2011 through June 30, 2013

Totals	
Total Flashes	9,566
Total Individuals	5,577

Flash Incarceration and Impact on overall caseload numbers:

- Twelve (12) consecutive months of supervision without a violation that results in custodial sanction must be discharged from supervision.
- Conversely, each time a PSP is flashed or otherwise incarcerated on a violation, the "violation free" period resets.
- Maximum supervision period is three (3) years.



Staffing Update

As of August 4, 2013:

DPO II Items	363
Filled	220
Vacant	143
Contingent Offers Made*	143

^{*}Of the 143 contingent offers made, 121 are pending release from current assignment, 22 are outside hires pending background investigations.



Absconder

# Warrants Issued (based on CII)	INDIVIDUAL #PSPs	TOTAL NUMBER OR REPEAT ABSCONDER WARRANTS ISSUED
6 PSP PAL Warrants Issued	1	6
5 PSP PAL Warrants Issued	2	10
4 PSP PAL Warrants Issued	33	132
3 PSP PAL Warrants Issued	230	690
2 PSP PAL Warrants Issued	820	1640
TOTAL	1086	2478

^{*} Data provided by LASD



Absconder Profile

Median Age	40
Ethnicity	Hispanic (39%), Black (36%), White (22%)
Gender	86% Male
Risk Assessment Score	High (20-29) (46%)
Controlling Charge(s)	37.6% Robbery/Burglary/Theft 37.1% Controlled Substance
Gang affiliation	About 1 in 4 are known gang members
Living Conditions (Per CDCR)	Transient (82.5%)
Referrals for Services	70% have at least 1 referral from HUB.
Of all absconders	57% - DPSS 41% - CASC 24% - DMH
Drug use	36% were drug tested at HUB
Of those drug tested	62% tested negative for drug use
Highest Level of Education	57% did not complete high school
Sanctions	53% have received a sanction



Strategies and Recommendations

- 1. Increase use of GPS tracking on habitual absconders.
- 2. More aggressively seek custody time for repeat absconders and aim to revoke repeat absconders.
- Enhanced DPO engagement through community/field contacts.
- 4. The Probation Department is establishing a **Complex Case Committee (CCC)** review team comprised of Sheriff's Department, the Police Chiefs' Association, and the District Attorney's Office. This team will work in collaboration to share information and address those individuals which public safety concerns. Initial meeting set for September 2013.



Proposition 36

- Based on a stipulated agreement, these individuals will be supervised for one year following their release from custody.
- Eligible for all resources allotted to AB 109 PSPs and are subject to the same sanctions.
- Currently, 29 referrals were accepted for PRCS supervision, of that, 24 have been released under supervision. The County is projected to receive approximately 100 cases.



Community Contacts-Notices

The Probation Department's Special Recruitment notices for AB109 Supervising Probation Officers and Deputy Probation Officer II / Field Staff, the expectations for community contact and involvement are included as follows:

Special Recruitment Notice Number 13-021 (SDPO) included the following description of duties:

- Assist with field work in the community, including collaboration with local law enforcement
- Assist and supervise subordinate staff in search and seizure activities
- Willingness to work flexible hours that include work during evenings and weekends
- Provide the first line of Quality Assurance
- Monitor subordinate compliance with staff training requirements



Community Contacts-Notices

Special Recruitment Notice Number 13-022 (DPO) included the following description of duties:

Staff selected will be screened by the Return to Work unit to ensure they have no physical limitations preventing them from safely transporting and booking non-compliant probationers or conducting home visits / compliance checks.

- Assist with field work in the community, including collaboration with local law enforcement
- Conduct search or seizure activities
- Willingness to work flexible hours that include work during evenings and weekends

Community Contacts-Trainings

State Certified Training
Meets Standards and Training for Corrections (STC) Program

- Phase 1 Eight (8) hours
 - Combination of in-class lecture and on-site training
 - Officer safety and survival
 - Pre-Field and on-site safety procedures, protocols, activities, tactics, and notifications
 - Policies and procedures covering arrest, handcuffing, searching, and transportation
- Phase 2 Eight (8) hours
 - Operations plan
 - Safety awareness and tactical approaches
 - Defensive techniques
 - Handcuffing and searching



Community Contacts-Trainings

AB109 supervision staff spent an additional two, 8-hour sessions of field training with the Special Enforcement Operations (SEO) Unit. The following are some of the topics covered during this training:

- Law enforcement systems review and generating an offender specific information packet prior to going into the field
- Knowing your surroundings
- Vehicle positioning when arriving at a probationer's residence
- Approaching a probationer's residence
- Positioning during a knock on the door
- Communication with probationer and probationer's co-habitants/ neighbors
- What to look for during conversations and what questions to ask during field contacts.

Community Contacts-Types

Two (2) types: Field Contact and Compliance Check

- 1. Field Contact
 - Casework in the field
 - Goal to verify PSP lives at the address they provided and evaluate living conditions
 - Evaluate the suitability of the residence
 - Collect information on the residence (floor plan, animals, obstructions)

The supervision DPO determines the level of support needed to conduct the Field Contact. The DPO has the discretion of making the field contacts alone. Additionally, the DPO may utilize the services of another DPO or law enforcement as deemed necessary.



Community Contacts-Types

2. Compliance Check

- To ensure PSP is in compliance with all conditions of supervision and the law
- More intensive requires a search of personal living space and belongings; shared common areas of the dwelling
- Search of PSP's vehicle(s)

Compliance Checks are to be made with the assistance of local law enforcement or other specialized probation personnel, including Special Enforcement Operations (SEO), Co-Located AB 109 DPOs, LAPD Parole Compliance Unit, LASD Parole Compliance Team, Chief of Police Regional Support (COPRS).

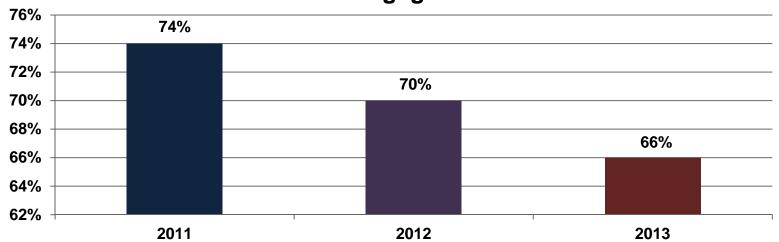






Reentry and Provisions of Treatment Services

DPH/SAPC Rate of Engagement in Treatment



October 2011 through June 2013		
Number of CASC Treatment referrals	3,147*	
Number of Treatment Admissions	1,990	
Number of Participants Active in Treatment	658	
Number of Participants Completing Treatment	512	

^{*} Unique participants



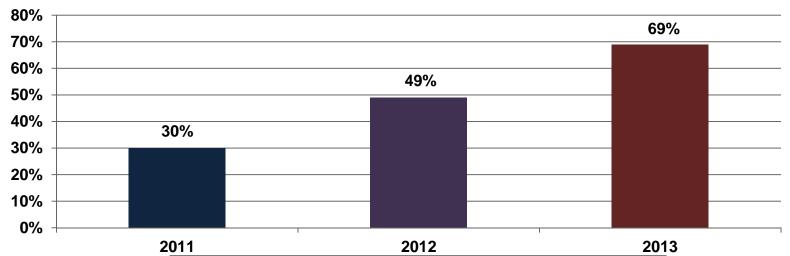
Strategies and Recommendations

- 1. DPH-SAPC will establish benchmarks for engagement and retention in treatment.
- 2. Co-location of Community Assessment Service Centers
- Implementation of Process Improvement Model and Workforce Development
- 4. Expansion of SUD Provider Capacity



Reentry and Provisions of Treatment Services

DMH Rate of Engagement in Treatment



October 2011 through June 2013	
Number Pre-Screened by DMH	3,379
Number Assessed at HUBs by DMH	3,984
Co-Occurring Treatment Needed	2,629
Mental Health Treatment Only	562
Number of Unique Clients Served by DMH	4,871



Strategies and Recommendations

- 1. Increase jail-in reach efforts by DMH outpatient programs.
- 2. Ensure that release prescriptions are provided from jail.
- 3. Expand residential and outpatient programs for individuals with mental health and co-occurring disorders.
- 4. Develop a training curriculum for DMH contracted providers and directly operated DMH staff to enhance knowledge and practices related to engagement and treatment of persons with mental health and co-occurring disorders who have criminal justice histories.
- 5. Explore Senate Bill 82 funding to provide additional community-based crisis intervention/stabilization programs and mobile response teams that could serve the AB 109 population.



PC 1170(h) and Custody Related Matters

Population Management

- New construction and/or modification
- Alternatives to custody
 - Pre-trial Diversion
 - Electronic Monitors
 - Community Based Housing
 - Fire and Conservation Camps
 - Legislative means to increased credit earning

PC 1170(h) and Custody Related Matters

Mental Health Treatment

- Seek new construction / modification
- Prepare Interim Jail Mental Health Plan
- Implement more robust mental health training for staff
- Utilize Affordable Care Act
- Increase staff and programming
 - Implement Education Based Incarceration

PC 1170(h) and Custody Related Matters

Re-Entry Planning

- Benefit enrollment (Medi-Cal)
- Expand utilization of COMPAS to target inmate's needs
- Expand strategic partnerships (V.A., etc) for target populations
- Expand use of CBO and alternatives for substance abuse and mentally ill inmates
- Implement gender responsive program
- Pursue creation of Community Re-entry and Resource Center (CRRC)







Split Sentences

- Approximately 95% of felony sentences in Los Angeles County are the result of negotiated pleas between the prosecution and defense.
- No agency has a policy against split sentences.
- Split sentences account for approximately 4% of 1170 (h) sentences in the County. The low rate of split sentences, however, does not indicate a low rate of sentences to community supervision.
- 63% of all felony sentences in Los Angeles County include grants of probation. The defendants who received those probation sentences were largely felony offenders who were also eligible for a PC 1170 (h) sentence to county jail or split sentence.



Parole Revocations

- In the month of July, 367 warrants were requested by State
 Parole for parolee absconders. By the end of the month, 118 had
 been recalled, indicating the warrants had been served or
 otherwise requested recalled by state parole.
- In the month of July, 88 revocation petitions were filed with the court.



Recidivism

Definition - "A qualifying return to custody during a specified time period."

- 1. Time Period: A three (3) year period immediately following custody release.
- 2. Custody: Jail, prison, and alternative sentencing options.
- 3. Qualifying Returns include the following five (5) categories:
 - misdemeanor arrests where there has been a new criminal filing or a violation in lieu of a new criminal filing;
 - felony arrests where there has been a finding of probable cause through a preliminary hearing or grand jury indictment;
 - convictions;
 - o revocations of community supervision; and
 - flash incarceration.

Recommendation:

Retain a consultant(s) with demonstrated expertise conducting recidivism studies and researching best practices.



Information Technology Efforts

Justice Automated Information Management System (JAIMS)

- Management analysis tool to evaluate the efficacy of Los Angeles County criminal justice services.
- It will compile and aggregate criminal justice-related records from law enforcement, the Court, prosecution, probation, defense, public health, mental health, and social services to generate anonymized sets of statistical reports that meet the needs of policy makers and impacted agencies.

DOJ Statewide Database

- Under Attorney General Kamala Harris' leadership, DOJ is building such a data system and has selected Los Angeles County as the pilot county for its roll out.
- The pilot will begin in August, with full implementation planned by the end of the calendar year. The project will be fully funded and managed by DOJ.



Legislative Advocacy

- Funding for Felony Probation
- Community Supervision requirement
- Tampering with or disabling Electronic Monitoring Devices
- Involuntary medication treatment for pretrial inmates
- Eligibility for Post-Release Community Supervision
- Medi-Cal coverage issues
- Cost absorption related to prison population reduction



Questions

