

**COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE**

**MINUTES OF THE January 20, 2016 MEETING**

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

**MEMBERS AND ALTERNATES PRESENT**

Chair: Supervisor Hilda Solis, First District and Chair of the County Board of Supervisors

\*Patricia Carbajal for Sachi Hamai, County Chief Executive Officer

\*Carol Clem for Ronald Brown, County Public Defender

\*Brenda Crowding for Scott Kernan, Secretary, California Department of Corrections and Rehabilitation

Beatriz Dieringer, California League of Cities

Mark Fajardo, County Coroner – Medical Examiner

Janice Fukai, County Alternate Public Defender

Scott Gordon, Assistant Supervising Judge, Criminal Division, Superior Court

\*Kimberly Guillemet for Eric Garcetti, Mayor, City of Los Angeles

Eric Harden, Special Agent in Charge, U.S. Bureau of Alcohol, Tobacco, Firearms and Explosives

David Herriford for James Brandlin, Supervising Judge, Criminal Division, Superior Court

Christa Hohmann, Directing Attorney, Post Conviction Assistance Center

Wesley Hsu for Eileen Decker, U.S. Attorney

\*Dan Jeffries for Mike Feuer, Los Angeles City Attorney

David Jennings, Field Office Director, U.S. Immigration and Customs Enforcement

\*Robert Leventer for Michael Levanas, Presiding Judge, Juvenile Superior Court

Karen Loquet for James Jones, Director, County Internal Services Department

Jonathan McCaverty for Mary Wickham, Interim County Counsel

Terri McDonald for Jim McDonnell, Sheriff

\*Jim McGlynn for Sherri Carter, Superior Court Executive Officer

Edward McIntyre for Rodney Gibson, Chair, County Quality & Productivity Commission

Emilio Mendoza for Philip Browning, Director, County Department of Children and Family Services

Don Meredith for Cyn Yamashiro, President, County Probation Commission

\*Daryl Narimatsu for Michelle King, Superintendent, Los Angeles Unified School District

Fred Nazarbegian for Richard Sanchez, County Chief Information Officer

Chris O'Quinn for Bill Siegl, Chief, Southern Division, California Highway Patrol

\*Felicia Orozco for Miguel Santana, Los Angeles City Chief Administrative Officer

Sharon Papa, President, South Bay Police Chiefs Association

Margarita Perez for Calvin Remington, Interim County Chief Probation Officer

Ezekiel Perlo, Directing Attorney, Indigent Criminal Defense Appointments Program

Robert Philibosian for Isaac Barcelona, Chair, County Economy and Efficiency Commission

Devallis Rutledge for Jackie Lacey, District Attorney and Vice Chair of CCJCC  
Jim Smith, President, Los Angeles County Police Chiefs Association  
Robin Toma, Executive Director, County Human Relations Commission  
Robin Toma for Cynthia Banks, Director, County Department of Community & Senior Services  
\*Brian Whetsel for Charlie Beck, Chief, Los Angeles Police Department  
Lance Winters for Kamala Harris, California Attorney General

**\*Not a designated alternate**

**I. CALL TO ORDER / INTRODUCTIONS**

Chair Hilda Solis, County Supervisor, First District

The meeting was called to order at 12:05 p.m. by Los Angeles County Supervisor Hilda Solis, Chair of CCJCC.

Supervisor Hilda Solis assumed the position of Chair of the County Board of Supervisors in December 2015. As Chair of the Board of Supervisors, she will also be serving as the Chair of CCJCC during this year.

Supervisor Solis remarked that she looks forward to working with the members of this committee to address important issues.

Self-introductions followed.

Opening Remarks

Supervisor Solis remarked that there is much activity in the county with respect to public safety issues. She noted that, since becoming a Board member, she has seen progress made on a number of matters and met many dedicated individuals that have been engaged for many years in addressing the challenges faced by public safety agencies.

Supervisor Solis discussed her many years in public service working on public safety issues and stressed the importance of engaging the community and fostering a dialogue. She remarked that CCJCC meetings can serve as a forum for inviting subject matter experts and community representatives to speak on the topics that this committee is involved in.

Another of the Supervisor's priorities is to help empower youth and take a proactive approach to preventing minors from starting down a path that leads to criminal activity and incarceration. This involves comprehensive work that includes education, parental involvement, a nurturing environment, and other factors.

When visiting Probation camps for youth, Supervisor Solis spoke with a number of the minors there and found that many did not have structure in their lives or a person

informing them about choices and opportunities that are available to them. This is one of a number of complex issues that need to be addressed, along with comprehensive services that may include mental health treatment, substance abuse treatment, domestic violence counseling, and other services depending upon the needs of the individual.

An example of where the county has made improvements in the approach to public safety is in the placement of healthcare providers in the jail system to treat individuals with mental health problems.

Integrating services and taking a comprehensive approach can help with prevention, intervention, and rehabilitation efforts. This includes navigating individuals to ensure that they are linked to the appropriate locations and services.

The Supervisor concluded her remarks by stating that she wishes to hear from different perspectives, sources, and experts on the public policy issues that this committee and the county will be discussing.

Supervisor Solis introduced her Justice Deputy, Ben Polk, who will be working with members of this committee on criminal justice matters.

## **II. APPROVAL OF THE MINUTES**

Chair Hilda Solis, County Supervisor, First District

There were no requests for revisions to the minutes of the November 18, 2015 meeting. A motion was made to approve the minutes.

**ACTION: The motion to approve the minutes of the November 18, 2015 meeting was seconded and approved without objection.**

## **III. INFORMATION SYSTEMS ADVISORY BODY (ISAB) SEMI-ANNUAL REPORT**

John Ruegg, Director, ISAB

John Ruegg, Director of the Information Systems Advisory Body (ISAB), appeared before CCJCC to present ISAB's Semi-Annual Report.

ISAB is a standing subcommittee under CCJCC. Its core mission is to facilitate the sharing of information across the criminal justice enterprise using standards-based protocols and technologies.

Mr. Ruegg highlighted the following developments for this reporting period:

- Phase 1 of the mobile web based Countywide Warrant System (CWS) modernization project was completed. The new CWS adds DMV photos, CalPhoto Mugshots, and online warrant service maps to assist with accurate identification.

Mr. Ruegg noted that CWS is over 30 years old and greatly in need of being updated. A Productivity Investment Fund (PIF) grant from the Los Angeles County Quality and Productivity Commission has allowed ISAB to move forward with this multi-phase improvement effort.

The upgraded CWS will allow officers in the field to access CWS with a new web interface. The Sheriff's Department will rollout the system to pilot users in February 2016.

- The Los Angeles Superior Court completed acceptance testing of a new mobile web based electronic Probable Cause Determination (ePCD) application. Production implementation will begin over the next 90 days.

This project allows Superior Court judicial officers to approve electronic probable cause declarations both from their office computers as well as from any location where they have access to a mobile device.

Mr. Ruegg noted that this saves time for law enforcement officers in that they are not required to go to the courthouse and wait for an approval before going back out into the field.

The Sheriff's Department is configuring the application and it is expected that it will begin to be deployed in the near future.

- The District Attorney's Office, LAPD, and Sheriff's Department have implemented a pilot program in which Body Worn cameras submit digital video evidence to the District Attorney's Office for criminal case prosecution.
- ISAB initiated successful testing of electronic message exchanges with the upcoming Los Angeles Superior Court Odyssey case management system and the ISAB integration broker.

The Odyssey system will replace older Court systems beginning in 2017. Current interfaces will need to be modified to allow for case information data exchanges with this new modern application. This includes the District Attorney's electronic filing, law enforcement bookings data, and other data that is currently exchanged electronically.

- ISAB initiated implementation of the ISAB Master Offense table and also updated with MasterID's the charge tables for the District Attorney (PIMS), Public Defender (DMS), Probation (APS, Pretrial+) and Countywide Criminal History Reporting Systems (CCHRS).

There are many systems within the county that maintain their own table of offenses. The Master Offense table takes the information from Livescan bookings for all arrests in the county and all of the filing charges, and then

provides a MasterID for each. All the charges will be using a consistent, unique identifier for every offense, which will make it easier to share information among different systems.

- The Justice Automated Information Management Statistics (JAIMS) system consolidates all Los Angeles County arrests, custody releases, court cases, probation conditions, and re-arrests into a single database, which allows for the statistical analysis of AB109/Proposition 47 impacts on the criminal justice system.

New statistical studies that are underway include:

- Public Defender/Alternate Public Defender identification of individuals who may be eligible for reduction of specified felony drug/theft convictions from a felony to a misdemeanor based on Proposition 47.

The Public Defender's Office has created a task force to reach out to those individuals that are eligible for a reduction of specified convictions under Proposition 47. JAIMS is being utilized to help identify this population.

Supervisor Solis inquired as to the timeline for this project.

Mr. Ruegg replied that there will be a report back to the Board of Supervisors on March 1<sup>st</sup> that will include preliminary data about the size of the population.

- The Los Angeles City Attorney analysis of pre-post Proposition 47 changes in the number of drug/theft arrests, time in custody, and change in Los Angeles City Attorney caseloads.

ISAB is assisting the Los Angeles City Attorney's Office with their study on the impact of Proposition 47. The Los Angeles City Attorney's Office is now handling cases that previously were prosecuted by the District Attorney's Office as felonies, but now are handled as misdemeanors as a result of Proposition 47.

- Cal State University, Los Angeles (CSULA) research study of AB109 impacts, contracted by the Los Angeles County Police Chiefs Association (PCA).

ISAB is working with a researcher from CSULA to provide data needed for a study on the impact of AB 109 (Public Safety Realignment).

- California Department of Justice (DOJ) request for dispositions on 630,000 bookings/court cases for the new DOJ Recidivism Bureau statewide study.

ISAB is responding to this request from DOJ so that an analysis of recidivism rates can be performed.

Mr. Ruegg will be retiring at the end of this month after 38 years of working for the County of Los Angeles. He introduced Mr. Ali Farahani, who has been selected to become the new Director of ISAB upon Mr. Ruegg's retirement.

Supervisor Solis thanked Mr. Ruegg for his service to the county and welcomed Mr. Farahani as the incoming Director of ISAB.

A motion was made to approve the ISAB Semi-Annual Report for submission to the County Board of Supervisors.

**ACTION: The motion to approve the ISAB Semi-Annual Report for submission to the County Board of Supervisors was seconded and approved without objection.**

#### **IV. GOVERNOR'S PROPOSED FY 2016-17 BUDGET**

Patricia Carbajal, Office of Intergovernmental Relations, County CEO's Office

Patricia Carbajal of the County CEO's Office of Intergovernmental Relations and External Affairs appeared before CCJCC to provide an overview of the Governor's proposed Fiscal Year 2016-2017 (FY 2016-17) state budget.

On January 7, 2016, Governor Brown presented his budget proposal to the Legislature. The proposed budget:

- Increases revenue estimates by \$5.9 billion for FY 2014–15 through FY 2016–17 combined;
- Provides \$122.6 billion in State General Fund expenditures;
- Makes a constitutional required deposit of \$2.6 billion into the rainy day reserve;
- Proposes an extra deposit of \$2 billion into the rainy day reserve;
- Increases the discretionary reserve by \$1.1 billion; and
- Spends other discretionary funds to one-time infrastructure spending (including a transportation package of \$3.6 billion).

The Governor refrained from proposing new, ongoing budget commitments and instead prioritized building up the state's reserves. As proposed, the Governor's budget would bring the state's total reserves to over \$10 billion.

Ms. Carbajal provided an overview of the following features of the proposed budget that impact upon public safety:

### Public Safety Realignment Funding

- Provides for \$1.2 billion statewide for program base funding (this is a slight increase from the \$1.1 billion in FY 2015-16).
- Estimates \$96.8 million statewide in FY 2015-16 growth funds that will be allocated to the counties on a performance-based formula in the fall.
- Anticipates \$103.4 million statewide in FY 2016-17 growth funds (this decreases from the \$173.4 million statewide in FY 2014-15 growth funds).
- Includes \$7.9 million in one-time planning grants for local Community Corrections Partnerships.

### Community Corrections Performance Incentive Grant (SB 678)

- Estimates \$129.7 million statewide for SB 678 payments to county probation departments (a \$4.6 million statewide increase from FY 2015-16). This will be based upon an updated performance based formula.

### Correctional Facility Funding

- Provides \$250 million for competitive grants to those counties that have previously received only a partial award or never received an award for state correctional facility funding. Since Los Angeles County received \$100 million for the Mira Loma project, this county will not be eligible for this funding.
- The Administration renewed its commitment to continue working with Los Angeles County to identify ways in which to create a more collaborative state and local corrections system. Assistant Sheriff Terri McDonald reported that the county and the Sheriff's Department are continuing discussions with the State Department of Finance (DOF) to seek ways in which the state can assist the county with the cost of the Consolidated Correctional Treatment Facility (CCTF).

### Proposition 47

- DOF estimates that Proposition 47 lowered the 2015-2016 state prison population by approximately 4,700 inmates and projects a statewide savings of \$29.3 million. This is taking into account savings and costs to the state.
- These savings will be allocated to the following grant programs:
  - \$2.9 million for victim services programs (10 percent);
  - \$7.3 million for truancy programs (25 percent); and
  - \$19 million for local recidivism prevention programs (65 percent).

- The proposed budget does note that in subsequent years the savings are expected to rise to about \$57 million per year.
- Ms. Carbajal advised that the Proposition 47 numbers are subject to change as more data becomes available.

### Three-Judge Panel and Prison Population Reduction

- The State Prison population is currently under the February 2016 benchmark set by the Federal three-judge panel.
- However, because the inmate population is projected to grow in future years, the state plans to continue current population reduction measures and implement others. A potential 2016 ballot measure would:
  - Grant broader authority to the Secretary of Corrections to award prisoner credits for completion of rehabilitative programming;
  - Make violent offenders eligible to receive increased credits; and
  - Make an estimated 1,600 to 1,700 prisoners immediately eligible for parole (violent offenders would be released on parole; non-violent offenders on PRCS).

### Offender Rehabilitation Siting Incentive Grants

- The proposed budget includes \$25 million for incentive payments to cities and/or counties that approve, between January 1, 2016 and June 30, 2017, new long-term permits for hard-to-site facilities that would provide offenders with rehabilitation services.
- The Administration plans to work with city and county stakeholders during the spring to develop an allocation methodology for this particular new grant program that they are proposing.

### Next Steps

- The State Legislature will consider their priorities for reserves, one-time spending, and ongoing budget commitments in developing a budget proposal.
- The Governor will release a revised budget proposal in May.
- The Governor and Legislature will work together to reach a compromise on the final budget package.

**ACTION: For information only.**



## Public Comment

A public comment was made by Mr. Joseph Maizlish.

### **V. COMMUNITY OUTREACH TO DETER AND RESPOND TO HATE CRIME ACTIVITY**

Chair Hilda Solis, County Supervisor, First District

Supervisor Solis discussed a motion concerning hate crimes that was passed by the County Board of Supervisors on December 15, 2015. This motion was sponsored by Supervisor Solis and Supervisor Sheila Kuehl of the Third District.

The motion was passed in response to concerns following the terrorist attack in San Bernardino last month. In the past, terrorist attacks committed by individuals claiming to represent a particular group or religion have resulted in an increase in hate crimes.

Included in the motion is a request for the Sheriff's Department, District Attorney's Office, Human Relations Commission, and CCJCC to support outreach efforts that deter and respond to hate crime activity targeting the Muslim, South Asian, and Sikh communities.

Supervisor Solis asked Mr. Robin Toma, Executive Director of the County Human Relations Commission, to speak on this topic.

Mr. Toma thanked the Supervisor for the motion and stated that it is important for community leaders to speak out in an effort to deter individuals from committing hate crimes.

He reported that hate crimes against Muslims tend to increase during the three weeks following a terrorist attack committed by an individual or individuals claiming to represent Islam.

Mr. Toma suggested that the creation of a taskforce would help to coordinate swift responses to incidents that may occur and prevent an outbreak of hate crimes. He also recommended that this taskforce could share best practices among law enforcement and government agencies in addition to supporting outreach efforts aimed at deterring threats and acts of violence.

The taskforce would include the Sheriff's Department, municipal police departments, other public safety agencies, and the County Human Relations Commission.

Supervisor Solis next asked Captain Matt Burson of the Sheriff's Department's Gang Unit to provide additional information.

Captain Burson stated that his unit handles hate crimes and coordinates with Sheriff's Department personnel at the various stations as these crimes are reported. He agreed

that taking proactive measures to deter these crimes and getting out in front of this issue would be very helpful. He reported that his unit had 177 instances of hate crimes last year, which are broken down by ethnicity, religion, and sexual orientation.

Captain Burson invited Detective Christopher Keeling of his unit to speak to the committee. Detective Keeling reiterated that every Sheriff's station has a liaison that works on hate crimes. He also noted that not every case that is initially reported as a hate crime is a hate crime, so they must all be investigated thoroughly.

Education is very important in deterring hate crimes and recognizing hate crimes when they occur. This is particularly important with respect to outreach efforts to young people.

Supervisor Solis agreed on the need for education. With regard to the taskforce, she recommended that Mr. Toma and Captain Burson should serve as co-chairs.

A motion was made to establish a taskforce on outreach to Muslim, South Asian, and Sikh communities to deter and respond to hate crime activity.

**ACTION: The motion to establish a taskforce on outreach to Muslim, South Asian, and Sikh communities to deter and respond to hate crime activity was seconded and approved without objection.**

**VI. CALIFORNIA COMMUNITY CORRECTIONS PERFORMANCE INCENTIVES ACT OF 2009 (SB 678)**

Margarita Perez, Assistant Chief Probation Officer

Assistant Chief Probation Officer Margarita Perez appeared before CCJCC to provide an update on the Probation Department's response to the California Community Corrections Performance Incentives Act of 2009 (SB 678).

As a review, the California Community Corrections Performance Incentives Act of 2009 (SB 678) established a system of performance-based funding for County Probation Departments to implement and maintain evidence-based practices in adult felony probation supervision. The goal of this act is to reduce the number of commitments to state prison.

On August 19, 2015, Assistant Chief Perez briefed this committee on the Probation Department's plan for providing more expansive services to medium to high risk adult felon probationers with the funding that is received through SB 678.

Since that presentation, however, the Probation Department has made changes to its plan for utilizing the SB 678 funds. These changes are the result of feedback that has been received from Board offices, community-based organizations, and county partners, among others. Also taken into consideration is the role of the Office of Diversion and Reentry as well as initiatives concerning homeless individuals have been

introduced by the Board of Supervisors.

Due to the changes in the planned use of the SB 678 funds, the Probation Department would like to convene a Community Corrections Partnership (CCP) meeting in February. The Probation Department will provide CCP members with a detailed overview of the revised plan at this meeting.

A motion was made to convene a meeting of the CCP in February so that the Probation Department can present a detailed overview of its revised plan for the utilization of SB 678 funds.

**ACTION: The motion to convene a meeting of the Community Corrections Partnership (CCP) in February so that the Probation Department can present a detailed overview of its revised plan for the utilization of SB 678 funds was seconded and approved without objection.**

## **VII. COMMISSION ON ALCOHOL AND OTHER DRUGS (CAOD)**

Mark Delgado, Executive Director, CCJCC

Mark Delgado, Executive Director of CCJCC, advised the committee about a request to recommend for membership to the Commission on Alcohol and Other Drugs (CAOD) a member of CCJCC representing public safety.

CAOD makes recommendations to the Board of Supervisors and the Department of Public Health Substance Abuse Prevention and Control (DPH-SAPC) on issues related to the goal of reducing the negative impact of alcohol and other drugs on the quality of life in the county. The commission also reviews federal, state, and local legislation related to this topic.

The commission is comprised largely of appointees from the Board of Supervisors, but CCJCC is also requested to recommend an appointee that represents public safety. This position is currently vacant.

Mr. Delgado asked that nominees of interested individuals that may wish to serve on CAOD on behalf of CCJCC be submitted to him. Nominees should have a professional interest in, or personal commitment to, alleviating problems related to alcohol and other drug abuse in the community, as well as be able to represent the public safety community at large.

Members may nominate themselves, another member, or someone from their department/agency that may be interested in serving on the commission.

Mr. Delgado suggested that nominations can be reviewed by the Drug Court Oversight Subcommittee before bringing this issue back to CCJCC at a future meeting for approval of a recommended appointee to the commission.

Supervisor Solis agreed with this suggestion. She added that CAOD will be an important commission given the county's focus on diversion alternatives within the criminal justice system.

Chief Jim Smith, President of the Los Angeles County Police Chiefs Association, inquired as to the deadline for the submission of nominees. Mr. Delgado asked that nominations be submitted within the next couple of weeks.

**ACTION: Nominations for the Commission on Alcohol and Other Drugs (CAOD) will be submitted to Mark Delgado for review by the CCJCC Drug Court Oversight Subcommittee.**

#### **VIII. OTHER MATTERS / PUBLIC COMMENT**

Supervisor Solis noted that Glee Quiaot, an Administrative Assistant with CCJCC, will be retiring at the end of this month. Supervisor Solis thanked Ms. Quiaot for her 38 years of service to the County.

#### **IX. ADJOURNMENT**

The meeting was adjourned at 1:09 p.m.